

# **CITY OF BURNABY**

# ZONING BYLAW AMENDMENTS

# **PUBLIC HEARING**

The Council of the City of Burnaby hereby gives notice that it will hold a Public Hearing

# TUESDAY, 2016 SEPTEMBER 20 AT 7:00 PM

in the Council Chamber, Burnaby City Hall, 4949 Canada Way, Burnaby, B.C. to receive representations in connection with the following proposed amendments to "Burnaby Zoning Bylaw 1965".

# AGENDA

# CALL TO ORDER

# ZONING BYLAW AMENDMENTS

### 1) <u>Burnaby Zoning Bylaw 1965,</u> <u>Amendment Bylaw No. 36, 2016 - Bylaw No. 13641</u>

Rez. #15-46

8526 Eleventh Avenue

From: R3 Residential District

To: R3a Residential District

The purpose of the proposed zoning bylaw amendment is to allow an additional 9.29 m2 (100 sq. ft.) of floor area within a single family dwelling that is currently under construction, which would result in a gross floor area beyond that permitted under the prevailing zoning and require R3a District zoning.

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# 2) <u>Burnaby Zoning Bylaw 1965,</u> Amendment Bylaw No. 37, 20216 - Bylaw No. 13642

Rez. #15-25

7121 Fourteenth Avenue

- From: CD Comprehensive Development District (based on RM1 Multiple Family Residential District and Edmonds Town Centre Plan)
- To: Amended CD Comprehensive Development District (based on RM4 Multiple Family Residential District and Edmonds Town Centre Plan guidelines and in accordance with the development plan entitled "Cedar Place" prepared by Integra Architecture Inc., Dys Architecture, and PWL Partnership Landscape Architects Inc.)

The purpose of the proposed zoning bylaw amendment is to permit the construction of one six- storey non-market seniors' residential building and five six-storey market multiple family buildings.

### 3) <u>Burnaby Zoning Bylaw 1965,</u> Amendment Bylaw No. 38, 2016 - Bylaw No. 13643

Rez. #16-10

Portion on 7201 11th Avenue

- From: CD Comprehensive Development District (based on RM5 and RM1 Multiple Family Residential Districts, C2 Community Commercial District, Southgate Neighbourhood Master Plan and Edmonds Town Centre Plan guidelines)
- To: Amended CD Comprehensive Development District (based on RM5 and RM1 Multiple Family Residential Districts, C2 Community Commercial District, Southgate Neighbourhood Master Plan and Edmonds Town Centre Plan guidelines and in accordance with the development plan entitled "Southgate Community Island 3, 4 & 5" prepared by IBI Group, Integra Architecture Inc., and PWL Partnership Landscape Architects Inc.)

The purpose of the proposed zoning bylaw amendment is to permit the construction of a 28 -storey residential tower and two four-storey low-rise apartment buildings in the Island neighbourhood of the multi-phased Southgate Master Plan Area.

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### 4) <u>Burnaby Zoning Bylaw 1965,</u> Amendment Bylaw No. 39, 2016 - Bylaw No. 13644

Rez. #15-26

6668, 6688, 6710/6712, 6730 Dunblane Avenue and 6661, 6687, 6709 Marlborough Avenue

- From: RM3 Multiple Family Residential District and CD Comprehensive Development District (based on RM3 Multiple Family Residential District)
- To: CD Comprehensive Development District (based on RM5s Multiple Family Residential District and Metrotown Town Centre Development Plan as guidelines, and in accordance with the development plan entitled "Vittorio" prepared by Buttjes Architecture Inc. dated 2016 August 07)

The purpose of the proposed zoning bylaw amendment is to permit a 38storey apartment building with street-oriented townhouses fronting Dunblane and Marlborough Avenues.

All persons who believe that their interest in property is affected by a proposed bylaw shall be afforded a reasonable opportunity to be heard or to present written submissions respecting matters contained in the bylaw. Written submissions may be presented at the Public Hearing or for those not attending the Public Hearing must be submitted to the Office of the City Clerk prior to 4:45 p.m. the day of the Public Hearing. Please note all submissions must contain name and address which will become a part of the public record.

The Director Planning and Building's reports and related information respecting the zoning bylaw amendments are available for public examination at the offices of the Planning Department, 3rd floor, in Burnaby City Hall.

Copies of the proposed bylaws may be inspected at the Office of the City Clerk at 4949 Canada Way, Burnaby, B.C., V5G 1M2 from 8:00 a.m. to 4:45 p.m. weekdays from 2016 Sept. 07 to 2016 Sept. 20.

# NO PRESENTATIONS WILL BE RECEIVED BY COUNCIL AFTER THE CONCLUSION OF THE PUBLIC HEARING

D. Back CITY CLERK

FILE NO .: 2410-20

1)



# CITY OF BURNABY ADVISORY PLANNING COMMISSION

HIS WORSHIP, THE MAYOR AND COUNCILLORS

### **RE: PROPOSED ZONING BYLAW AMENDMENTS**

The Advisory Planning Commission met on Thursday, 2016 September 08 to review the proposed Zoning Bylaw Amendments which appear on the agenda for the Public Hearing (Zoning) scheduled for 2016 September 20 at 7:00 p.m.

The Advisory Planning Commission wishes to advise that it <u>SUPPORTS</u> the following Zoning Bylaw Amendments, namely:

"Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 36, 2016" Bylaw No. 13641 - Rez. #15-46.

"Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 37, 2016" Bylaw No. 13642 - Rez. #15-25.

"Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 38, 2016" Bylaw No. 13643 - Rez. #16-10.

"Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 39, 2016" Bylaw No. 13644 - Rez. #15-26.

Respectfully submitted,

Craig Henschel Chair



# PROPOSED DEVELOPMENT SUMMARY FOR ADVISORY PLANNING COMMISSION (APC)

### **REZONING REFERENCE #** 15-00046 **ADDRESS:** 8526 Eleventh Avenue

Meeting Date: 2016 September 08

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#### **DEVELOPMENT PROPOSAL:**

Permit an additional 9.29 m2 (100 sq. ft.) of floor area within a single family dwelling that is currently under construction, which would result in a gross floor area beyond that permitted under the prevailing zoning and require R3a District zoning.

- 1. Site Area: 853.58 m2 (9,187.9 sq. ft.)
- 2. Existing Use: Single family dwelling
  - Adjacent Use: Single family dwellings
  - Proposed Use: Single family dwelling

		Permitted/Required	Proposed/F	Provided
		512.15 m2 (5,512.74 sq. ft.)	378.86 m2	(4,078 sq. ft.).
3.	Gross Floor Area:			
		40%		25%
4.	Site Coverage:			
		2 Storeys		toreys
5.	Building Height:	9.0 m (29.5 ft.)	8.94 m	(29.33 ft.)
		Eleventh Avenue	Eleven	th Avenue
6.	Vehicular Access from:			
		2		2
7.	Parking Spaces:			
		n/a		n/a
8.	Loading Spaces:			
		n/a		n/a
9.	Communal Facilities:			
10.	Proposed development consist			-
	(i.e. Development Plan, Comm	nunity Plan, or OCP)	YES	D NO
	Note: N/A where not applicable			
	in the second second second second			

REZONING\FORMS\ APC STAT SHEET

Burnaby

Item .....

Meeting ......2016 August 29

COUNCIL REPORT

то:	CITY MANAGER	2016 August 24	
FROM:	DIRECTOR PLANNING AND BUILDING		
SUBJECT:	<b>SUBJECT: REZONING REFERENCE # 15-46</b> Additional gross floor area in a single family residence		
ADDRESS:	8526 Eleventh Avenue (see attached Sketch #1)		
LEGAL:	Lot 23, Block 3, DL 13, Group 1, NWD Plan 3046		
FROM:	R3 Residential District		
то:	R3a Residential District		
APPLICAN	<b>F:</b> Kam Dhillon 13038 – 103 Avenue Surrey, BC V3T 1R5		

**PURPOSE:** To seek Council authorization to forward this application to a Public Hearing on 2016 September 20.

# **RECOMMENDATIONS:**

- 1. **THAT** a Rezoning Bylaw be prepared and advanced to First Reading on 2016 August 29 and to a Public Hearing on 2016 September 20 at 7:00 p.m.
- 2. **THAT** the following be established as prerequisites to the completion of the rezoning:
  - a) The submission of a suitable plan of development.
  - b) The deposit of sufficient monies including a 4% Engineering Inspection Fee to cover the costs of all services necessary to serve the site and the completion of a servicing agreement covering all requisite services. All services are to be designed to City standards and constructed in accordance with the Engineering Design. One of the conditions for the release of occupancy permits will be the completion of all requisite services.
  - c) The registration of a Section 219 Covenant requiring the land to be developed in accordance with the approved building and landscape plans.

### REPORT

### 1.0 REZONING PURPOSE

The purpose of the proposed rezoning bylaw amendment is to allow an additional 9.29 m<sup>2</sup> (100 sq. ft.) of floor area within a single family dwelling that is currently under construction, which would result in a gross floor area beyond that permitted under the prevailing zoning and require R3a District zoning.

#### 2.0 BACKGROUND

- 2.1 The subject property at 8526 Eleventh Avenue is located in an R3 District neighbourhood in the Cariboo-Armstrong area. The Official Community Plan designates the subject site and surrounding properties for Single Family Suburban use. Adjacent properties generally contain larger two-storey homes, some with basements or cellars. Cumberland Park is located across Eleventh Avenue to the northwest.
- 2.2 A previous application to rezone the property to the R3a District was submitted on 2004 August 31 (REZ#04-52). On 2004 September 27, Council authorized the Planning and Building Department to work with the applicant on a suitable plan of development. The application was subsequently cancelled.
- 2.3 On 2015 May 27, a Building Permit (BLD#15-533) for the demolition of the existing single family dwelling and all accessory buildings on site was issued. On 2015 August 12, a Building Permit (BLD#15-473) for a new single family dwelling with a secondary suite and an attached garage with a total gross floor area of 369 m<sup>2</sup> (3,973 sq. ft.), in line with the prevailing R3 District, was issued. Construction of the dwelling has commenced. Vehicular access to the site is from Eleventh Avenue.
- 2.4 On 2015 November 23, Council received the report of the Planning and Building Department regarding the rezoning of the subject site and authorized the Department to work with the applicant in preparing a suitable plan of development with the understanding that a further and more detailed report would be submitted at a later date. The applicant has now submitted a plan of development suitable for presentation to a Public Hearing.

### **3.0 GENERAL COMMENTS**

3.1 The applicant proposes to rezone the subject property to the R3a District to allow an additional 9.29 m<sup>2</sup> (100 sq. ft.) of floor area within a single family dwelling with an attached garage that is currently under construction, resulting in a total gross floor area of  $378.86 \text{ m}^2$  (4,078 sq. ft.), which is beyond that permitted under the prevailing zoning. The

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proposed additional floor area is within the existing building volume, in what was originally proposed as an over height area. This space will accommodate an additional bedroom. No exterior changes are proposed. It is noted that the construction of an accessory building at the rear of the property, as proposed in the 2015 November 23 report to Council, is no longer proposed by the applicant.

- 3.2 Under the prevailing R3 District, each lot shall have an area of not less than 557.40 m<sup>2</sup> (6,000 sq. ft.) and a width of not less than 15 m (49.2 ft.). Under the R3a District, each lot shall have an area of not less than 840 m<sup>2</sup> (9,041.9 sq. ft.) and a width of not less than 21 m (68.9 ft.). The subject property has a lot area of approximately 853.58 m<sup>2</sup> (9,187.9 sq. ft.) and a width of 25.98 m (85.23 ft.), and therefore meets the minimum lot area and width requirements of the R3a District.
- 3.3 With regard to development density, the R3 District permits a maximum gross floor area on the subject site of the lesser of 0.60 floor area ratio (FAR) or 370 m<sup>2</sup> (3,982.8 sq. ft.). The proposed R3a District would permit a single family dwelling on the subject site with a maximum gross floor area ratio of 0.60 FAR on lots, such as the subject site, that have a minimum width of 22.5 m (73.8 ft.). If applied to the subject property, the 0.60 FAR would permit a dwelling with a maximum gross floor area of 512.15 m<sup>2</sup> (5,512.74 sq. ft.).
- 3.4 On 1989 January 03, Council adopted design guidelines for assessing single family development proposals in the R "a" Residential Districts. The following is an assessment of the proposed development based on these guidelines:
  - *i)* Limit the scale of the dwelling to a two-storey appearance or to the scale of the neighbouring dwellings, whichever is less.

The proposed additional floor area, located within the existing building volume of the dwelling currently under construction, does not affect the dwelling's two storey appearance, which is generally consistent with the scale of most neighbouring residences.

ii) Maintain the existing pattern of front yard setbacks established along the street frontage, if the prevailing setback pattern is beyond the minimum required in the "R" District regulations.

The proposed additional floor area does not affect the dwelling's 6.53 m (21.42 ft.) front yard setback. The siting of the dwelling is consistent with the front yard averaging and prevailing setback pattern of the area.

iii) Require a minimum rear yard setback of 35% of the depth of the lot and limit the depth of the dwelling to a maximum of 18.30 meters (60.0 feet).

The additional floor area does not affect the dwelling's rear yard setback, which ranges from 10.74 m (35.24 ft.) at the location of a covered porch to at least 13.07 m (42.88 ft.) for the remainder of the building. Although the dwelling is slightly within the R3a District rear yard setback guideline of 11.5 m (37.73 ft.), based on a lot depth of 32.86 m (107.81 ft.), the majority of the building meets the minimum recommended setback. In addition, the depth of the building, at 16.79 m (55.1 ft.), is within the recommended maximum depth.

iv) Encourage the side yard setbacks for the development under R "a" zoning to be doubled from that required in the pertinent "R" District zone.

The proposed additional floor area does not affect the dwelling's existing west and east side yards of 5.53 m (18.14 ft.) and 2.11 m (6.92 ft.) respectively. The R3 District requires a minimum side yard setback of 1.5 m (4.9 ft.) on each side of the building, while development under the R3a District zoning recommends a minimum side yard setback of 3.0 m (9.8 ft.). Although a 3.96 m (13 ft.) long portion of the east side of the dwelling is slightly within the recommended side yard setback, the impact is considered minimal as the interface is over a relatively short distance and with the neighbour's garage. The remainder of the east side of the building exceeds the recommended setback and the west side yard setback greatly exceeds the recommended side yard setback.

v) Encourage modeling and faceting by means such as indentations or additional setbacks, bay windows, balconies, porches and some variation in roof lines – particularly for any building face adjacent to a street.

The proposed additional floor area would not affect the design of the exterior of the building, which includes significant faceting and articulation on the building frontage. No exterior changes are proposed.

vi) Eliminate large and excessive numbers of windows or active deck areas which are in close proximity to neighbouring dwellings.

No additional windows or deck areas are proposed. It is noted that the rear elevation of the dwelling that is currently under construction features nine windows and a 3.99 m (13.1 ft.) wide covered porch area, none of which are in close proximity to neighbouring dwellings. Some of the windows, as well as the covered porch, would be partially screened by proposed landscaping. It is also noted that the west elevation of the dwelling features a covered 6.71 m (22 ft.) long patio area which would be partially screened by new on-site landscaping and by landscaping on the neighbouring property to the west.

vii) Encourage the preservation of as much existing landscaping and mature trees as possible and the provision of appropriate new soft landscaping while avoiding an excessively hard, urban look to the site.

The subject lot formerly contained six trees that were considered to be in poor form and were removed in accordance with Tree Permit TRE#15-200, which requires that six replacement trees be planted. Submitted landscape plans show appropriate new landscaping, including a total of ten new trees (three trees in the front yard, two trees in each of the side yards, and three trees in the rear yard), which is four more replacement trees than that required under Tree Permit TRE#15-200.

Overall, the proposed development is consistent with the guidelines for assessing single family dwellings in the R3a District.

- 3.5 The Director Engineering will be requested to provide an estimate for any required services to serve the site, including but not limited to:
  - Cash-in-lieu for the construction of a future separated sidewalk.
- 3.6 The owner will be required to register a Section 219 Covenant to restrict the development of the property to that presented at the Public Hearing.
- 3.7 The applicant has advised the Planning Department that he has approached the residents in the neighbourhood regarding the proposed rezoning application to gauge the level of support. Of the 16 neighbouring properties approached, 12 residents signed a petition or contacted the applicant indicating support of the rezoning, three did not sign the petition, and one was unable to be contacted, despite repeated attempts.
- 3.8 Overall the development is consistent with the prevailing R3 District, and the proposal meets the guidelines for the R3a District to allow an additional 9.29 m<sup>2</sup> (100 sq. ft.) of floor area, a minor addition to the dwelling currently under construction.

### 4.0 DEVELOPMENT PROPOSAL

4.1	Site Area	-	853.58 m <sup>2</sup> (9,187.9 sq. ft.)
4.2	Lot Coverage Permitted Proposed	- -	40 % 25 %

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To: City Manager From: Director Planning and Building REZONING REFERENCE #15-46 Re: Additional gross floor area in a single family residence 2016 August 24..... Page 6

4.3 Floor Area Ratio Permitted Proposed

- 0.60 FAR
- 0.44 FAR

- 4.4 Gross Floor Area Permitted Proposed
- Above Grade Floor Area 4.5 Permitted Proposed
- 4.6 **Building Height** Permitted

Proposed

- 512.15 m<sup>2</sup> (5,512.74 sq. ft.) 378.86 m<sup>2</sup> (4,078 sq. ft.).
- 341.4 m<sup>2</sup> (3,674.8 sq. ft.)
- 282.24 m<sup>2</sup> (3,038 sq. ft.)
- 2 storeys
- 9.0 m (29.5 ft.)
- 2 storeys
- 8.94 m (29.33 ft.)

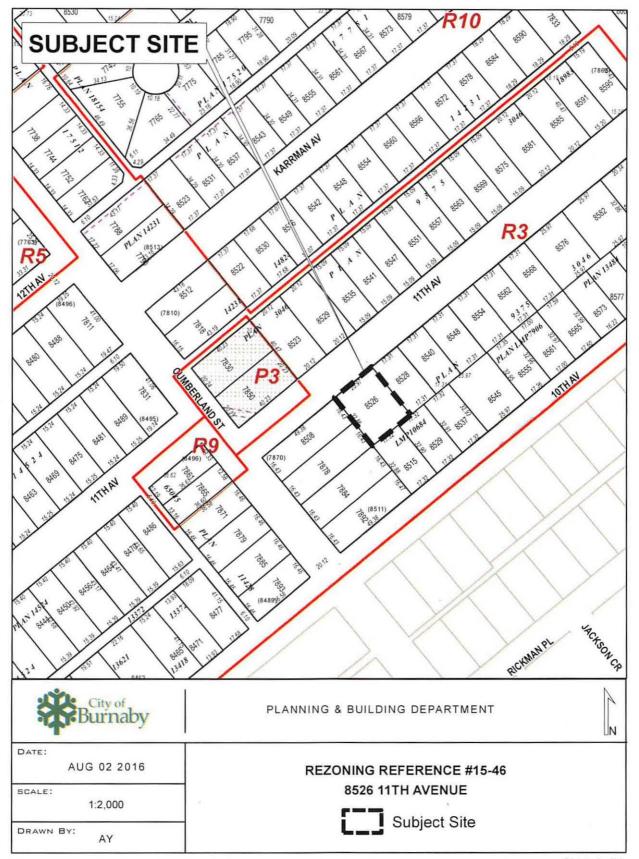
Lou Pelletier, Director

PLANNING AND BUILDING

LS:spf Attachment

**Director Engineering** cc: **City Solicitor** City Clerk

P:\REZONING\Applications\2015\15-00046 8526 11th Avenue\Rezoning Reference 15-46 PH Report 20160829.docx



Sketch #1

1)



# PROPOSED DEVELOPMENT SUMMARY FOR ADVISORY PLANNING COMMISSION (APC)

# **REZONING REFERENCE #** 15-00025

Meeting Date: 2016 September 08

ADDRESS: 7121 Fourteenth Avenue

#### **DEVELOPMENT PROPOSAL:**

Permit the construction of one six- storey non-market seniors' residential building and five six-storey market multiple family buildings.

1.	Site Area:	Net Site 25,193 m2 (271,175 sq.ft.) + Dedications 2,203 m2 (23,713 sq.ft.) = 27,396 m2 (23,713 sq.ft.) = Gross Site 27,396 m2 (294,888 sq.ft.)				
2. Existing Use: Multi-family residential						
	Adjacent Use:	Distribution/industrial, manufacturing, multi-fa family residential	amily residential, single and two			
	Proposed Use:	Multi-family residential				
		Permitted/Required	Proposed/Provided			
3.	Gross Floor Area:	54,792.0 m2 (589,776.2 sq.ft.)	54,792.0 m2 (589,776.2 sq.ft.)			
4.	Site Coverage:	34%	34%			
5.	Building Height:	6 Storeys	6 Storeys			
6.	Vehicular Access fi	Rear Lane	Rear Lane			
7.	Parking Spaces:	Non-Market Seniors - 23 Spaces Market Apartment - 667 Spaces	Non-Market Seniors 55 Spaces Market Apartment - 727 Spaces			
8.	Loading Spaces:	3 Spaces (shared between Non-Market Seniors & Market Apartment)	3 Spaces (shared between Non-Market Seniors & Market Apartment)			
9.	Communal Faciliti	Amenity lobbies, lounge/party room, scooter storage, fitness rooms, guest suites & laundry	Amenity lobbies, lounge/party room, scooter storage, fitness rooms, guest suites & laundry			
10.		ment consistent with adopted plan? Plan, Community Plan, or OCP)	🖬 YES 🗖 NO			

Note: N/A where not applicable

REZONING\FORMS\ APC STAT SHEET

Burnaby

COUNCIL REPORT

**TO:** CITY MANAGER

2016 August 24

- **FROM:** DIRECTOR PLANNING AND BUILDING
- SUBJECT: REZONING REFERENCE #15-25 Low-Rise Multi-Family and Non-Market Seniors' Development Edmonds Town Centre
- ADDRESS: 7121 Fourteenth Avenue
- LEGAL: Lot 67, DL 53, Group 1, NWD Plan 33863
- **FROM:** CD Comprehensive Development District (based on RM1 Multiple Family Residential District and Edmonds Town Centre Plan)
- **TO:** Amended CD Comprehensive Development District (based on RM4 Multiple Family Residential District and Edmonds Town Centre Plan guidelines and in accordance with the development plan entitled "Cedar Place" prepared by Integra Architecture Inc., Dys Architecture, and PWL Partnership Landscape Architects Inc.)
- APPLICANT: Ledingham McAllister Communities Ltd. 3<sup>rd</sup> Floor, 1285 West Pender Street Vancouver, BC V6E 4B1 (Attention: Cameron Thorn)
- **PURPOSE:** To seek Council authorization to forward this application to a Public Hearing on 2016 September 20.

### RECOMMENDATIONS

- 1. **THAT** a Rezoning Bylaw be prepared and advanced to First Reading on 2016 August 29 and to a Public Hearing on 2016 September 20 at 7:00 p.m.
- 2. **THAT** the following be established as prerequisites to the completion of the rezoning:
  - a) The submission of a suitable plan of development.
  - b) The deposit of sufficient monies including a 4% Engineering Inspection Fee to cover the costs of all services necessary to serve the site and the completion of a servicing agreement covering all requisite services. All services are to be

designed to City standards and constructed in accordance with the Engineering Design. One of the conditions for the release of occupancy permits will be the completion of all requisite services.

- c) The installation of all electrical, telephone and cable servicing, and all other wiring underground throughout the development (as well as underground switching and transformer/service boxes in Town Centre locations), and to the point of connection to the existing service where sufficient facilities are available to serve the development.
- d) The utilization of an amenity bonus in accordance with Section 3.7 of this report.
- e) The dedication of any rights-of-way deemed requisite.
- f) The completion of the necessary subdivision.
- g) The granting of any necessary statutory rights-of-way, easements and/or covenants as described in Section 3.9 of this report.
- h) The review of a detailed Sediment Control System by the Director Engineering.
- i) The submission of a suitable on-site stormwater management system to the approval of the Director Engineering, the deposit of sufficient monies for its provision, and the granting of a Section 219 Covenant to guarantee its provision and continuing operation in accordance with the adopted Southgate Master Storm Water Management Plan.
- j) The design and provision of units adaptable to persons with disabilities, the provision of customized hardware and cabinet work being subject to the sale/lease of the unit to a disabled person and with allocated disabled parking spaces.
- k) The provision of three covered car wash stalls and an adequately sized and appropriately located garbage handling and recycling material holding space to the approval of the Director Engineering and a commitment to implement the recycling provisions.
- 1) The review of on-site residential loading facilities by the Director Engineering.
- m) The deposit of the applicable Parkland Acquisition Charge.
- n) The deposit of the applicable GVS & DD Sewerage Charge.
- o) The deposit of the applicable School Site Acquisition Charge.

 To:
 City Manager

 From:
 Director Planning and Building

 Re:
 REZONING REFERENCE #15-25

 Low-Rise Multi-Family and Non-market Seniors Development

 2016 August 24
 Page 3

p) The submission of a written undertaking to distribute area plan notification forms, prepared by the City, with disclosure statements; and, to post area plan notification signs, also prepared by the City, on the development site and in the sales office in prominent and visible locations prior to Third Reading, or at the time marketing for the subject development commences, whichever is first, and remain posted for a period of one year, or until such time that all units are sold, whichever is greater.

### REPORT

### **1.0 REZONING PURPOSE**

The purpose of the proposed rezoning bylaw amendment is to permit the construction of one sixstorey non-market seniors' residential building and five six-storey market multiple family buildings.

### 2.0 BACKGROUND

- 2.1 The subject development site is located at 7121 Fourteenth Avenue and is zoned CD Comprehensive Development District (based on RM1 Multiple Family Residential District). The subject site is currently occupied by an older (1969) non-market housing development that is owned and operated by BC Housing and is commonly referred to as Cedar Place. Vehicular access to the site is presently available from the rear lane.
- 2.2 On 2016 January 25, Council received the report of the Planning and Building Department regarding the rezoning of the subject development site and authorized the Department to continue to work with the applicant in the preparation of a suitable plan of development, with the understanding that a further and more detailed report would be submitted at a later date.
- 2.3 As previously indicated to Council, the existing Cedar Place development is an aging non-market housing development that was constructed under the Canada Mortgage and Housing Corporation (CMHC) Section 79 Public Rental Housing Program in the Social Housing Agreement (SHA) portfolio, and was approved under Rezoning Reference #69/68. Cedar Place is comprised of 90 family-oriented (two, three and four bedroom units) townhouse units with surface parking. Cedar Place is currently owned and operated by BC Housing, with the overall value of the asset being protected by the original SHA, meaning that redevelopment of the site would require 100% of the funds generated by redevelopment be reinvested within the same community.

As master planning work on the adjacent Southgate Village site to the south advanced, an opportunity to also address the Cedar Place site became apparent. Extensive discussions with the applicant, BC Housing, and the City resulted in an innovative approach to

replace existing Cedar Place housing with new units on the adjacent Southgate Site, and to generate additional seniors' non-market housing units on the subject site.

- 2.4 On 2016 May 09, Council granted Second Reading to Rezoning Reference #14-27 which proposes to replace the existing 90 non-market family-oriented housing on the subject site with a new development on the Southgate site (see attached Sketch #1). It is noted that the demolition of Cedar Place will not be permitted until the residents have been suitably accommodated on the replacement site.
- 2.5 In addition to the replacement of the Cedar Place units on the Southgate Village site, the redevelopment of the subject site represents a significant opportunity for the applicant, the City, and BC Housing to advance a program of development that best meets the varied needs of the local community and the City more generally. As such, the proposal involves:
  - a) the sale of a portion of the Cedar Place site to the applicant for the development of market condominium units, generally in six-storey frame apartment buildings;
  - b) BC Housing retaining ownership of the western portion of the site, adjacent to Stride Avenue Elementary School, for the purpose of developing 90 non-market seniors' housing units; and,
  - c) the City advancing an amendment to the Plan to re-designate the site from RM1/RM2 to RM4, as well as contributing density bonus funding toward the 90 non-market seniors' housing project.

This approach exemplifies an efficient delivery of housing for a mixed income community involving a wide range of needs and appealing to many Burnaby residents. Overall, it represents a total public investment in non-market housing of approximately \$50 million dollars. On a preliminary basis, the City's proposed contribution to the project is approximately \$8.5 million in direct funding through the density bonus program, and about \$28.5 million in indirect funding through the value created by the proposed rezoning of the Cedar Place site to RM4. As noted earlier, BC Housing has committed to reinvesting revenues received from the sale of the Cedar Place site in both the replacement of the Cedar Place units and the new seniors' housing units. This constitutes a total direct investment by BC Housing of approximately \$47 million, resulting in 180 new non-market housing units on the Southgate and Cedar Place sites, representing a 2:1 replacement of the current older non-market housing stock.

2.6 The applicant has now submitted a plan of development for the Cedar Place site which is considered suitable for presentation to a Public Hearing.

 To:
 City Manager

 From:
 Director Planning and Building

 Re:
 REZONING REFERENCE #15-25

 Low-Rise Multi-Family and Non-market Seniors Development

 2016 August 24
 Page 5

#### 2010/1. **Guot** 27

### **3.0 GENERAL COMMENTS**

- 3.1 The proposed development plan is for six six-storey low-rise buildings fronting 14<sup>th</sup> Avenue. The development site will accommodate one seniors' non-market building to be owned by BC Housing and five market residential buildings.
- 3.2 The BC Housing portion of the site will deliver 91 units of affordable secured rental stock for seniors on a site measuring 2,724.6 m<sup>2</sup> (29,327 sq.ft.). The development will be purpose built for seniors and has been designed specifically for seniors. All of the units have been designed as adaptable and are provided a balcony. Generous amenities have also been provided including large amenity rooms for programming, community gardens, scooter parking and easy access to a variety of transportation alternatives including co-op cars. Overall, as a result of the innovative partnership between the City, BC Housing and the developer, the new seniors housing units will meet a need within the community for new purpose built, affordable and secured below market rental units.
- 3.3 The overall subject proposal is considered to embody exceptional urban design and architectural expression in terms of the building's siting, massing, pedestrian orientation and materiality. The buildings are six-storeys in height fronting 14<sup>th</sup> Avenue, stepping down to 4 storeys facing the lane. This design is proposed in order to reflect the future higher-density forms designated across 14<sup>th</sup> Street to the South and the lower-density designations, across the lane to the North. To complement the built form, a progressive landscape treatment is proposed which includes boulevards and street trees on all street frontages, as well as extensive onsite landscaping and amenities. A newly dedicated road through the site, as well as a pedestrian trail, will provide a more complete transportation network and public realm within the area.
- 3.4 All parking for the development is to be provided within an underground parking garage with vehicular access from the rear lane. The parking for the Seniors' portion of the site is well in excess of the 0.25 spaces per unit required by the Burnaby Zoning Bylaw and the market residential development proposal meets the minimum required Burnaby Zoning Bylaw parking ratio of 1.1 spaces per unit, by providing 727 spaces (of which 0.1 spaces/unit is for visitors). The developer has also provided other transportation alternatives. First, given the subject site's proximity to the Edmonds SkyTrain Station, as well as other transit routes operating in the vicinity of the development, the development is providing a 70% transit pass subsidy (two zones) for one year to each strata unit, which is to be made available to residents seeking an alternative to car use and ownership. Second, the development is providing 61 (Level 2 AC) Electric Vehicle charging stations, of which eight are to be provided within the visitors' parking area for the benefit of the residents and their visitors, and 53 are to be provided in the residents' parking area as part of the required parking. A Section 219 Covenant will be required to guarantee these provisions including all necessary wiring, electrical transformer and mechanical

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 Low-Rise Multi-Family and Non-market Seniors Development

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ventilation modifications. Third, the development is providing twice the required secured bicycle parking and a bicycle repair area. Fourth, the development is providing three coop cars on site for the use of the residents and the greater neighbourhood.

- 3.5 The developer has agreed to pursue green building practices by committing to achieve a Silver rating (mid-rise) under the Leadership in Energy and Environmental Design (LEED) program for the market development.
- 3.6 In accordance with the City's policy for adaptable units, 20% of the total number of market residential units and all of the seniors' units- a total of 213 units -meet the adaptable standards. As permitted under the adopted policy, 1.86 m<sup>2</sup> (20 sq. ft.) for each adaptable unit is exempt from Gross Floor Area (GFA), resulting in a total adaptable unit GFA exemption of 396.18 m<sup>2</sup> (4,260 sq. ft.). The development is providing a total of nineteen handicapped parking stalls (three in visitors' parking area; sixteen in residents' parking area). The handicapped parking within the market housing component of the site will be protected by a Section 219 Covenant as common property to be administered by the Strata Corporation.
- 3.7 As previously approved by Council, the Edmonds Town Centre Plan will be amended to designate the site for development based on the RM4 District on Second Reading of the rezoning bylaw. The RM4 District has a base density of 1.7 FAR with an available 0.3 FAR amenity bonus. The proposed development has a total floor area of  $54,792.0 \text{ m}^2$ (589,776.2 sq.ft.) and a total FAR of 2.0. For the amenity bonus, 0.241 FAR (6,602.4 m<sup>2</sup>) (71,067.6 sq.ft) is provided in order to secure the seniors non-market housing component and 0.059 FAR (1,616.4 m<sup>2</sup> (17,398.8 sq.ft.)) will be taken as a cash contribution in lieu, which would be applied to other amenities, including housing, as identified by Council. A separate report detailing the market value of the density bonus will be forwarded to Council for consideration and approval prior to the subject amendment bylaw receiving Third Reading. The report to Council will be prepared once the Legal and Lands Department has concluded negotiations with the applicant. Council approval of the density bonus value is a prerequisite condition of the rezoning. As noted above, the City's contribution to the project through the direct use of 0.241 FAR density bonus is expected to be on the order of approximately 8.5 million dollars.
- 3.8 The Director Engineering will assess the need for any further required services to the site, including, but not necessarily limited to:
  - construction of a new leg of 16<sup>th</sup> Street, through the site to its final Town Centre Standard with front boulevard and rainwater management amenities (RMAs), street lighting, street trees, cycle facilities, sidewalk, and pedestrian lighting, on both sides;

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> upgrade of 14<sup>th</sup> Avenue to its Final Town Centre Standard with front boulevard and rainwater management amenities (RMAs), street lighting, street trees, cycle facilities, sidewalk, and pedestrian lighting, on the north side;

2)

- any upgrades to the rear lane deemed requisite including the provision of pedestrian lighting;
- the provision of a new north-south pedestrian connection through the site, aligned with 17<sup>th</sup> Street; and,
- any necessary storm sewer, water, and sanitary sewer improvements deemed requisite.

To support the foregoing servicing requirements, a 21.2 m road dedication is required for the new  $16^{\text{th}}$  Street and a 2.0 m dedication is required for the construction of  $14^{\text{th}}$  Avenue. It is noted that density is calculated on a gross site area basis (prior to road dedications).

- 3.9 Any necessary easements and covenants and statutory rights-of-way for the site are to be provided, including, but not necessarily limited to:
  - Section 219 Covenant restricting enclosure of balconies;
  - Section 219 Covenant protection the 91 units of seniors non-market housing
  - Section 219 Covenant ensuring compliance with the approved acoustical study;
  - Section 219 Covenant ensuring the achievement of a green building design with a Leadership in Energy and Environmental Design (LEED) Silver rating (mid-rise) or equivalent;
  - Section 219 Covenant restricting the use of guest suites;
  - Section 219 Covenant ensuring the provision and ongoing maintenance of 61 (Level 2 - 40 amp) Electric Vehicle charging stations (including all necessary wiring, electrical transformer and mechanical ventilation modifications);
  - Section 219 Covenant ensuring that handicap accessible parking stalls in the underground parking areas be held in common property to be administered by the Strata Corporation;
  - Section 219 Covenant preventing demolition of the existing improvements until the replacement facility is constructed;
  - Statutory right-of-way for the provision, ongoing maintenance and public access and for a pedestrian walkway; and,
  - Easement to ensure the availability of common loading bays and temporary garbage holding areas; and,
  - Easement to permit vehicular access over the shared access ramps

- 3.10 Provision of three separate car wash stalls is required.
- 3.11 As the site will be fully excavated for development, an arborist's report and tree survey will be required prior to Final Adoption identifying trees to be removed from the site. The applicant will be required to obtain a tree removal permit for all trees over 20 cm (8 inches) in diameter. A detailed landscape and tree planting plan has been provided as part of the suitable plan of development to replace existing trees to be removed from the site.
- 3.12 A suitable engineered design to the approval of the Director Engineering will be required for the on-site stormwater management system, as well as a Section 219 Covenant to guarantee its provision and continuing operation. The deposit of sufficient monies to guarantee the provision of the stormwater drainage and landscape features will be required.
- 3.13 The Engineering Environmental Services Division will need to review a submission of a detailed plan of an engineered Sediment Control System prior to Final Adoption. The proposed Sediment Control System will then be the basis, after Final Adoption, for the necessary Preliminary Plan Approval and Building Permit.
- 3.14 The submission of a suitable Solid Waste and Recycling Plan to the approval of the Director Engineering is required.
- 3.15 a) Parkland Acquisition Charge of \$3.55 per sq. ft. of apartment.
  - b) School Site Acquisition Charge of \$700.00 per market residential unit (senior's units exempt)
  - c) GVS&DD Sewerage Charge of \$1,082 per market residential unit (senior's units exempt).

# 4.0 DEVELOPMENT PROPOSAL

4.1	<u>Total Gross Site Area</u> (subject to survey) Required Dedications Net Site Area	-	27,396 m <sup>2</sup> (294,888 sq.ft.) 2,203 m <sup>2</sup> (23,713 sq.ft.) 25,193 m <sup>2</sup> (271,175 sq.ft.)
4.2	Site Coverage	-	34 %

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# 4.3 <u>Density and Gross Floor Area</u> Density Provided

Derived from base density (1.7 FAR) Density bonus for non-market housing bonus (0.241 FAR) Amenity Bonus (0.059 FAR)

Total Permitted Gross Floor Area (2.0 FAR) (Subject Application) - 46,573.2 m<sup>2</sup> (501,309.8 sq.ft.)

- 6,602.4 m<sup>2</sup> (71,067.6 sq.ft)
   1,616.4 m<sup>2</sup> (17,398.8 sq.ft.)
- **54,792.0** m<sup>2</sup> (**589,776.2** sq.ft.) (excluding permitted 7,063 sq. ft. exemptions)

4.4 Residential Unit Mix

Non-Market Seniors

4 - Studio $-42.73 - m^2$  (460 sq. ft.)87 - One Bedroom $-54.8 m^2 - 69.0 m^2$  (590 sq.ft - 743 sq.ft)Total number of seniors units: 91 units (all of which are adaptable)

# Market Residential

240 – One Bedroom + Den	$-59.9 \text{ m}^2 - 60.7 \text{ m}^2$ (645 sq.ft. $-653$
275 - Two Bedrooms	sq.ft.) - 75.8 $m^2 - 81.0 m^2$ (816 sq.ft 872
91 – Three Bedrooms	sq.ft.) - 81.5 m <sup>2</sup> - 92.1 m <sup>2</sup> (878 sq.ft 991
Tetel much en of Marlest en ester enterni	sq.ft.)

Total number of Market apartment units: 606 units (of which 122 are adaptable)

### **TOTAL NUMBER OF UNITS WITHIN DEVELOPMENT: 697 UNITS**

4.5	Building Height	-	6 storeys
4.6	<u>Vehicle Parking</u> Non-Market Seniors		
	Total Required 91 units @ 0.25 spaces per unit	-	23 spaces
	Total Provided 91 units @ 0.6 units per unit (including 0.1 spaces per unit for visitor)	-	55 spaces (including 9 visitor spaces and 3 disabled spaces)
	<i>Market Apartment</i> Total Required: 606 units @1.1 spaces per unit (including 0.1 spaces per visitor)	-	667 spaces

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Total Provided: 606 units @1.2 spaces per	-	727 spaces (including 67 visitor spaces
unit (including 0.1 spaces per visitor)		and 7 disabled spaces)

61 Electric Vehicle (EV) charging stations provided (eight within the visitors' parking are; 53 within the residential parking area)

4.7	<u>Bicycle Parking</u> <i>Non-Market Seniors</i> Total Required Total Provided	<ul> <li>N/A</li> <li>22 spaces (including 6 visitor)</li> </ul>	
	Market Apartment Total Required and Provided 606 units @ 2.0 resident lockers/unit 606 units @ 0.2 visitors' spaces/unit	<ul> <li>1,212 secure spaces</li> <li>121 spaces in racks</li> </ul>	
4.8	Residential Loading	- 3 spaces (shared between Market Apartment and Seniors Non-Market)	)
4.9	Communal Facilities	· · · · · · · · · · · · · · · · · · ·	

(Excluded from FAR Calculations)

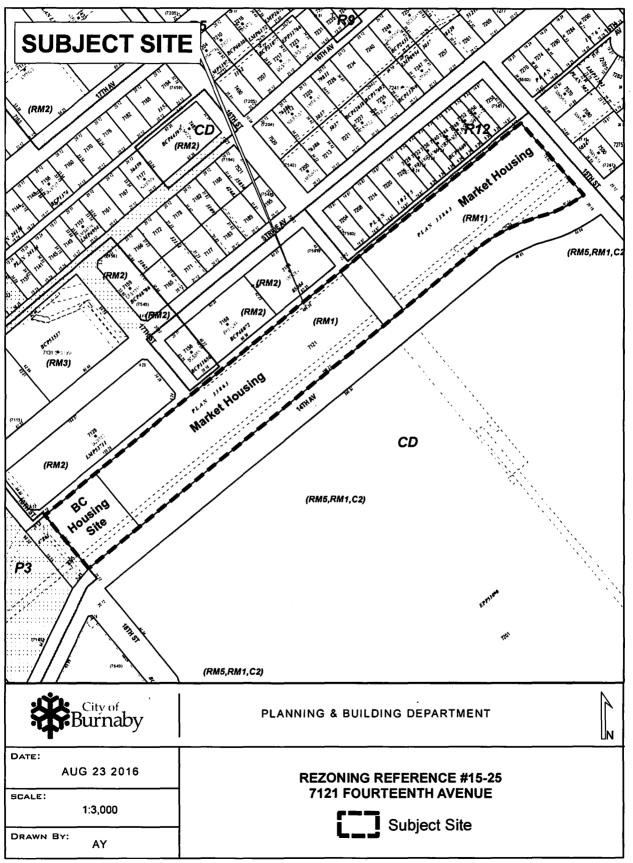
Primary communal facilities for residents include amenity lobbies, lounge/party room, fitness rooms, scooter storage, shared laundry and guest suites. The amenity area amounts to 656.2  $m^2$  (7,063 sq. ft.), which is within the permitted 5% exemption from Gross Floor Area permitted within the Zoning Bylaw. The applicant has also provided an outdoor BBQ area, community gardens, outdoor play areas, and landscape elements located throughout the site.

Lou Pelletier, Director PLANNING AND BUILDING

DR:spf Attachments

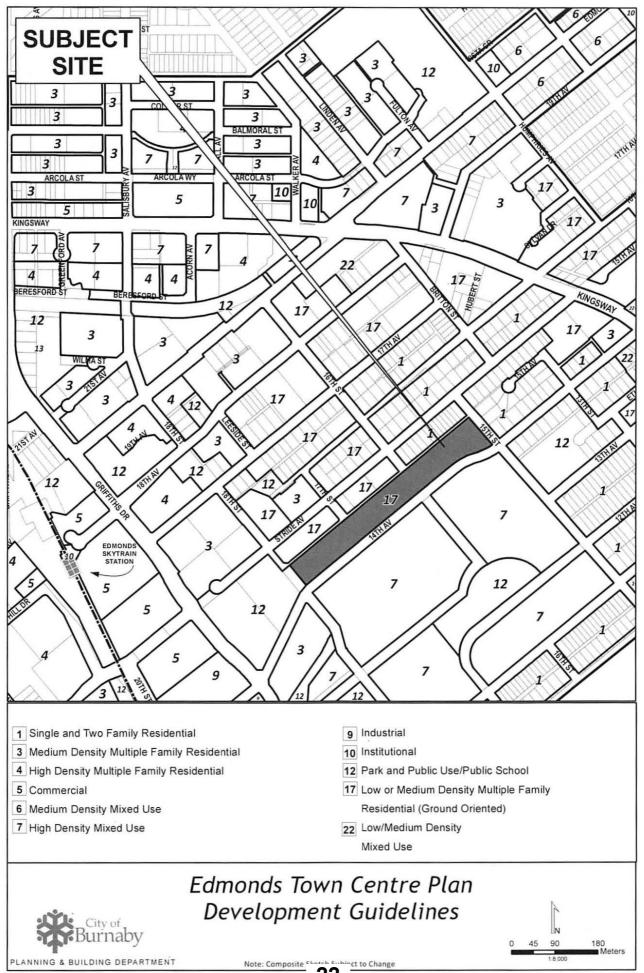
cc: Director Engineering City Solicitor City Clerk

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Sketch #1

2)



Printed on August 17, 2016

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Sketch #2

2)

# The following item of correspondence was received commenting on Rezoning Reference # 15-25.

-----Original Message-----

Sent: September-20-16 1:51 PM To: Clerks Subject: Rezoning Reference #15-25

September 20,2016

To: the Burnaby City Hall Re: Rezoning Reference #15-25

I was informed by a sign and a letter that there will be some rezoning in my neighbourhood. I want to commend the developer, Ward McAllister who has designed the new residential units on Stride Avenue. This development company is sensitive to the surrounding environment. The enhancement of Byrne Creek in our neighbourhood was a good decision. I am confident that the developer has examined the surrounding environment of this new building proposal. I hope the development company will once again design residences that are architecturally and functionally appealing. I noticed that there are only a few one level townhouses in the area. Could there be more one level townhomes with one or two bedrooms? Will this be a consideration when more market multiple family buildings are being planned in our neighbourhood? Retirement people may prefer homes without stairs. Is there any particular reason why the new units are six stories? I hope these comments and questions will help to guide the rezoning process. Thank you for taking the time to consider the views in this letter.

Submitted by: Mr.R.Lowe

#106-7168 Stride Avenue, Burnaby,B.C. V3N 1T7

# The following item of correspondence was received in opposition to Rezoning Reference # 15-25.

City of Burnaby Office of the City Clerk 4949 Canada Way Burnaby, BC V5G 1M2 F. 604 294 7537

Allen Hutton 7304 14<sup>th</sup> Ave. Burnaby, BC V3N 1Z4

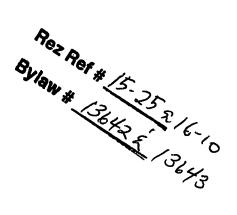
September 20, 2016

Mayor and members of Council

Subject: Rezoning Reference # 15 -25 and # 16 -10 Public Hearing September 20, 2016

Dear: Sir/Madame

I am opposed to these rezoning's.



Yours truly,

Allen Hutton

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P:\REZONING\FORMS\ APC STAT SHEET

# **PROPOSED DEVELOPMENT SUMMARY** FOR ADVISORY PLANNING COMMISSION (APC)

# **REZONING REFERENCE #** 16-00010

Meeting Date: 2016 September 08

ADDRESS: Portion of 7201 11th Avenue

### **DEVELOPMENT PROPOSAL:**

Permit the construction of a 28-storey residential tower and two four-storey low-rise apartment buildings in the Island neighbourhood of the multi-phased Southgate Master Plan Area.

1.	Site Area:	8,715.6 m2 (93,814 sq. ft.)		
2.	Existing Use:	Mixed-use (multi-family residential and comme	rcial)	
	Adjacent Use:	Single and two family dwellings		
	Proposed Use:	Mixed-use (multi-family residential and comme	rcial	
		Permitted/Required	Proposed/	
3.	Gross Floor Area:	28,524.7 m2 (307,037 sq. ft.)	28,524.7 m2	2 (307,037 sq. ft.)
4.	Site Coverage:	35.9%		35.9%
5.	Building Height:	Low Rise Apartment: 2 Storeys Apartment Tower: 28 Storeys		ortment: 2 Storeys Tower: 28 Storeys
6.	Vehicular Access f	12th Avenue & 18th Street	12th Aven	ue & 18th Street
7.	Parking Spaces:	354 Spaces	35	4 Spaces
8.	Loading Spaces:	1 Space	1	Space
9.	Communal Faciliti	Fitness room, amenity lobby, guest suite & lounge/party room		enity lobby, guest suite e/party room
10.		ment consistent with adopted plan? Plan, Community Plan, or OCP)	I YES	□ NO
	Note: N/A where no	ot applicable		

Burnaby

Item ...... Meeting ...... 2016 August 29

COUNCIL REPORT

TO: CITY MANAGER

2016 August 24

- **FROM:** DIRECTOR PLANNING AND BUILDING
- SUBJECT: REZONING REFERENCE #16-10 Apartment Tower and Low-Rise Development (Southgate Neighbourhood) Edmonds Town Centre
- ADDRESS: Portion of 7201 11<sup>th</sup> Avenue
- **LEGAL:** Portion of Lot A, DL 53, Group 1, NWD Plan EPP53090
- **FROM:** CD Comprehensive Development District (based on RM5 and RM1 Multiple Family Residential Districts, C2 Community Commercial District, Southgate Neighbourhood Master Plan and Edmonds Town Centre Plan guidelines)
- **TO:** Amended CD Comprehensive Development District (based on RM5 and RM1 Multiple Family Residential Districts, C2 Community Commercial District, Southgate Neighbourhood Master Plan and Edmonds Town Centre Plan guidelines and in accordance with the development plan entitled "Southgate Community Island 3, 4 & 5" prepared by IBI Group, Integra Architecture Inc., and PWL Partnership Landscape Architects Inc.)
- APPLICANT: Ledingham McAllister Communities Ltd. 3<sup>rd</sup> Floor, 1285 West Pender Street Vancouver, BC V6E 4B1 (Attention: Robert Estey)
- **PURPOSE:** To seek Council authorization to forward this application to a Public Hearing on 2016 September 20.

### **RECOMMENDATIONS:**

- 1. **THAT** a Rezoning Bylaw be prepared and advanced to First Reading on 2016 August 29 and to a Public Hearing on 2016 September 20 at 7:00 p.m.
- 2. **THAT** the following be established as prerequisites to the completion of the rezoning:
  - a) The submission of a suitable plan of development.

- b) The deposit of sufficient monies including a 4% Engineering Inspection Fee to cover the costs of all services necessary to serve the site and the completion of a servicing agreement covering all requisite services. All services are to be designed to City standards and constructed in accordance with the Engineering Design. One of the conditions for the release of occupancy permits will be the completion of all requisite services.
- c) The installation of all electrical, telephone and cable servicing, and all other wiring underground throughout the development (as well as underground switching and transformer/service boxes in Town Centre locations), and to the point of connection to the existing service where sufficient facilities are available to serve the development.
- d) The utilization of an amenity bonus in accordance with Section 3.5 of this report.
- e) The dedication of any rights-of-way deemed requisite.
- f) The completion of the necessary subdivision.
- g) The approval of a detailed park master plan for the future City-owned park.
- h) The granting of any necessary statutory rights-of-way and/or easements including but not limited to the following:
  - Statutory right-of-way for the provision, ongoing maintenance and public access and use of identified pedestrian walkways, park/open space features and private roads; and,
  - Easement for shared vehicular access.
- i) The granting of Section 219 Covenants as described in Section 3.7 of this report.
- j) The review of a detailed Sediment Control System by the Director Engineering.
- k) The submission of a suitable on-site stormwater management system to the approval of the Director Engineering, the deposit of sufficient monies for its provision, and the granting of a Section 219 Covenant to guarantee its provision and continuing operation in accordance with the adopted Southgate Master Storm Water Management Plan.
- 1) The submission of a suitable Solid Waste and Recycling plan to the approval of the Director Engineering.
- m) The submission of a Site Profile and resolution of any arising requirements.

- n) The design and provision of units adaptable to persons with disabilities, the provision of customized hardware and cabinet work being subject to the sale/lease of the unit to a disabled person and with allocated disabled parking spaces.
- o) The provision of three covered car wash stalls and an adequately sized and appropriately located garbage handling and recycling material holding space to the approval of the Director Engineering and a commitment to implement the recycling provisions.
- p) The review of on-site residential loading facilities by the Director Engineering.
- q) Compliance with the Council-adopted sound criteria.
- r) The deposit of the applicable Parkland Acquisition Charge.
- s) The deposit of the applicable GVS & DD Sewerage Charge.
- t) The deposit of the applicable School Site Acquisition Charge.
- u) The submission of a written undertaking to comply with all the prerequisites of the previous rezoning of the site (Rezoning Reference #14-25).
- v) The submission of a written undertaking to distribute area plan notification forms, prepared by the City, with disclosure statements; and, to post area plan notification signs, also prepared by the City, on the development site and in the sales office in prominent and visible locations prior to Third Reading, or at the time marketing for the subject development commences, whichever is first, and remain posted for a period of one year, or until such time that all units are sold, whichever is greater.

### REPORT

### **1.0 REZONING PURPOSE**

The purpose of the proposed rezoning bylaw amendment is to permit the construction of a 28 storey residential tower and two four-storey low-rise apartment buildings in the Island neighbourhood of the multi-phased Southgate Master Plan Area.

### 2.0 BACKGROUND

2.1 The subject development site encompasses a portion of 7201 11<sup>th</sup> Avenue (formerly portions of 7105 and 7205 11<sup>th</sup> Avenue) (see *attached* Sketches #1, #2 and #3), which is zoned CD Comprehensive Development District (Southgate Master Plan). The subject site is currently occupied by an industrial warehouse building and related surface parking/loading facilities. Vehicular access to the site is presently available from 18<sup>th</sup> and 11<sup>th</sup> Avenue.

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2.2 On 2015 July 20, Council granted Final Adoption to Rezoning Reference #14-25, which established the Master Plan for the newly formed Southgate community. It is noted that, upon Second Reading of the Master Plan rezoning being granted, the Edmonds Town Centre Development Plan was amended to reflect the RM5, RM1, C2 and P3 designations as guidelines. The Master Plan is intended to guide further site specific rezoning applications within the multi-phased, mixed-use, multiple-family residential neighbourhood.

The Master Plan, which consists of a Concept Book and compendium Design Guidelines, provides the policy framework and general development guidelines for future site specific rezoning applications within the Southgate community. In this regard, the Master Plan establishes general networks and connections, land use and density, built form, public realm character and landscape expression, park and open space, site servicing, and phasing pattern for the neighbourhood.

With respect to land use and density, the adopted Southgate Master Plan permits an overall residential density of 2.86 Floor Area Ratio (of which 0.4 FAR is bonused and an additional 0.26 FAR is designated for alternative housing). The maximum allowable market residential gross floor area for the Southgate community is 546,611.6 m<sup>2</sup> (5,883,678 sq. ft.) across five neighbourhood areas. A Density Allocation Covenant details this arrangement, as well as establishes provisions for the transfer of gross floor area (15%) from one neighbourhood area to another.

2.3 The subject development site forms part of the Island neighbourhood area within the Southgate community (see Figure 1). Located at Southgate's southwest corner, the Master Plan notes that the Island neighbourhood area is intended to be a tranquil residential enclave that provides a transition and connection to a more naturalized environment and public realm, as well as a diagonal connection to the future City park from the corner of 18<sup>th</sup> Street/11<sup>th</sup> Avenue (see Figure 2 and 3). Primary land uses include multiple family residential, and a small locally-oriented commercial component (5,000 sq. ft.). A community building is proposed at the corner of Southgate Boulevard and 18<sup>th</sup> Street functioning as a gateway to the City park.

Residential townhomes and stacked flats up to four storeys frame 11<sup>th</sup> Avenue and 18<sup>th</sup> Street and provide a height transition between existing single family homes and proposed higher buildings within Southgate. These low rise buildings also frame a 'parkette' at the corner of 11<sup>th</sup> Avenue and 18<sup>th</sup> Street. Three towers are proposed towards the centre of the neighbourhood at the edge of the City park.

The tallest tower forms will create a central radial point. This feature tower is also a focal point for the corner parkette, as it will form the visual terminus when looking into the site.

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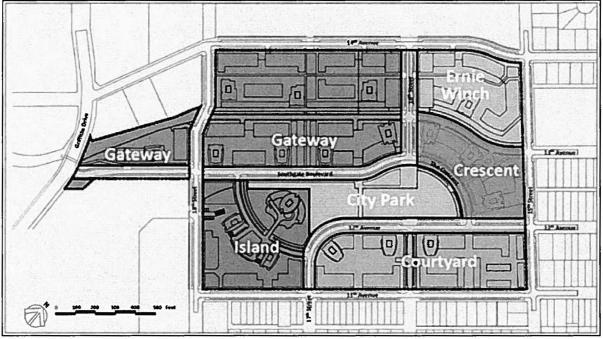


Figure 1 - Map showing the neighbourhoods that make up the Southgate Community

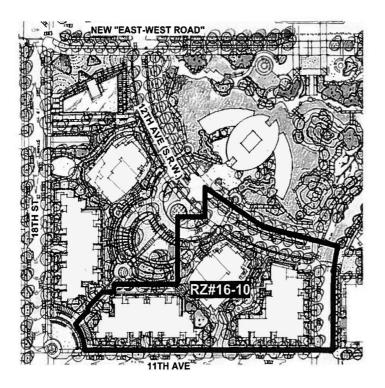


Figure 2 - Overall concept for the Island Neighbourhood (subject rezoning boundary shown)

The public realm is a network of spaces that connect from existing City streets to the proposed City park. The parkette is a tranquil and intimate space for relaxing, but also functions as a gateway to the Island neighbourhood area and the City park beyond. A diagonal path connects the parkette and the City park. A 'Fen' water body surrounds the tallest tower, forming a naturalized edge to the City park.

A public pedestrian and cycle path, part of the community-wide system along  $12^{th}$  Avenue (statutory right-of-way), connects the north and south portions of the City park and link the two publically dedicated roads within the overall Southgate area.

 To:
 City Manager

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 Director Planning and Building

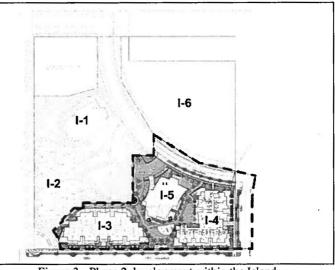
 Re:
 REZONING REFERENCE #16-10

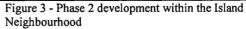
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2.4 The Island neighbourhood is intended to be constructed over several phases. The subject rezoning application is for the second of those phases, and encompasses a single high-rise apartment tower (28storeys) and two low-rise building (fourstoreys) fronting 18<sup>th</sup> Street. The rezoning application for the first phase of the neighbourhood (Rezoning Reference #14-28) received Second Reading on 2016 May 09 and is being advanced separately.

> As part of the subject site's development, the applicant will be responsible for providing the following public realm improvements, as identified in the Southgate Master Plan:





- a new north-south public road connecting 11<sup>th</sup> Avenue to 12<sup>th</sup> Avenue (statutory rightof-way), along the neighbourhood's southern border;
- a publically accessible road (12<sup>th</sup> Avenue) connecting this phase of development to the new north-south public road; and,
- a publically accessible parkette at the corner of 18<sup>th</sup> Street and 11<sup>th</sup> Avenue.
- 2.5 On 2016 April 04, Council received the report of the Planning and Building Department regarding the rezoning of the subject development site and authorized the Department to continue to work with the applicant in the preparation of a suitable plan of development, with the understanding that a further and more detailed report would be submitted at a later date.
- 2.6 The applicant has now submitted a plan of development suitable for presentation to a Public Hearing.

### **3.0 GENERAL COMMENTS**

3.1 The proposed development plan is for a single 28-storey apartment tower and two fourstorey low-rise buildings. This rezoning application proposes to utilize 28,524.7 m<sup>2</sup> (307,0367 sq. ft.) of the allowable gross floor area (86,179.5 m<sup>2</sup> (927,628 sq. ft.)) within the Island neighbourhood area, yielding a total of 321 units, of which 213 are within the apartment tower and 108 are within the low-rise apartments. 

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Overall, the subject proposal is considered to embody exceptional urban design and architectural expression in terms of the building's siting, massing, pedestrian orientation and materiality. It meets the standards and objectives of the Southgate Master Plan and Design Guidelines. To complement the built form, a progressive landscape treatment is proposed which includes boulevards and street trees on all street frontages. Substantial on-site planting is also proposed to further enhance the development, including special landscaping, and water features on both 12<sup>th</sup> Avenue and 11<sup>th</sup> Avenue. The noted parkette feature at the corner of 18<sup>th</sup> Street and 11<sup>th</sup> Avenue is required to be constructed to its final standard in accordance with the Southgate Master Plan, and protected by statutory right of way, in connection with the subject rezoning application. A diagonal pedestrian connection to the City park from the corner of 18<sup>th</sup> Street and 11<sup>th</sup> Avenue is also provided.

- All required parking is proposed to be located underground, and access taken from 18<sup>th</sup> 3.2 Street and from a driveway off 12<sup>th</sup> Avenue. It is noted that the parking access is shared with the adjacent Island 1 & 2 Development to the northwest (Rezoning Reference #14-28). The development proposal meets the minimum required Burnaby Zoning Bylaw parking ratio of 1.1 spaces per unit, by providing 354 spaces (of which 0.1 spaces/unit is for visitors). The developer has also provided other transportation alternatives. First, given the subject site's proximity to the Edmonds SkyTrain Station, as well as other transit routes operating in the vicinity of the development, the development is providing a 70% transit pass subsidy (two zones) for one year to each strata unit, which is to be made available to residents seeking an alternative to car use and ownership. Second, the development is providing 38 (Level 2 AC) Electric Vehicle charging stations, of which five are to be provided within the visitors' parking area for the benefit of the residents and their visitors, and 33 are to be provided in the residents parking area as part of the required parking. A Section 219 Covenant will be required to guarantee these provisions including all necessary wiring, electrical transformer and mechanical ventilation modifications. Third, the development is providing twice the required secured bicycle parking and a bicycle repair area. Fourth, the development is providing a commuter bicycle for each strata unit to encourage residents to cycle to and from destinations. Fifth, the applicant is investigating the feasibility of providing a community shuttle.
- 3.3 The developer has agreed to pursue green building practices by committing to achieve a Silver rating (mid-rise) under the Leadership in Energy and Environmental Design (LEED) program.
- 3.4 In accordance with the City's policy for adaptable units, 20% of the total number of residential units (total of 73 units) has been provided meeting adaptable standards. As permitted under the adopted policy, 1.86 m<sup>2</sup> (20 sq. ft.) for each adaptable unit is exempt from Gross Floor Area (GFA), resulting in a total adaptable unit GFA exemption of 135.78 m<sup>2</sup> (1,460 sq. ft.). The development is providing seven handicapped parking stalls

 To:
 City Manager

 From:
 Director Planning and Building

 Re:
 REZONING REFERENCE #16-10

 Apartment Tower and Low-Rise Development
 (Southgate Neighbourhood)

 2016 August 24
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(one in visitors' parking area; ten in residents' parking area), which will be protected by a Section 219 Covenant as common property to be administered by the Strata Corporation.

- 3.5 The proposed development is utilizing 28,524.7 m<sup>2</sup> (307,037 sq. ft.) of the market residential density available to the Southgate neighbourhood, of which 2,196.4 m<sup>2</sup> (23,642 sq. ft.) is a density bonus component. A separate report detailing the market value of the density bonus will be forwarded to Council for consideration and approval prior to the subject amendment bylaw receiving Third Reading.
- 3.6 The Director Engineering will assess the need for any further required services to the site, including, but not necessarily limited to:
  - construction and dedication of a new north-south road in accordance with the Southgate Master Plan, between 11<sup>th</sup> Avenue and 12<sup>th</sup> Avenue;
  - construction of 11<sup>th</sup> Avenue to a local road standard with front boulevard and rainwater management amenities (RMAs), street lighting, street trees, cycle facilities, sidewalk, and pedestrian lighting;
  - construction of the parkette feature at the corner of 18<sup>th</sup> Street and 11<sup>th</sup> Avenue; and,
  - storm sewer, water, and sanitary sewer improvements as identified in the Master Servicing Plan established for the development.

To support the foregoing servicing requirements, a 21.2 m road dedication is required for the new public road through the subject site. Minor dedications may also be required for the streets bounding the development site. It is noted that density is calculated on a gross site area basis (prior to road dedications).

- 3.7 Any necessary easements and covenants and statutory rights-of-way for the site are to be provided, including, but not necessarily limited to:
  - Section 219 Covenant restricting enclosure of balconies;
  - Section 219 Covenant ensuring compliance with the approved acoustical study;
  - Section 219 Covenant ensuring the achievement of a green building design with a Leadership in Energy and Environmental Design (LEED) Silver rating (mid-rise) or equivalent;
  - Section 219 Covenant restricting the use of guest suites;
  - Section 219 Covenant ensuring the provision and ongoing maintenance of 38 (Level 2 - 40 amp) Electric Vehicle charging stations (including all necessary wiring, electrical transformer and mechanical ventilation modifications);
  - Section 219 Covenant ensuring that handicap accessible parking stalls in the underground parking areas be held in common property to be administered by the Strata Corporation;

To: City Manager

From:Director Planning and BuildingRe:REZONING REFERENCE #16-10Apartment Tower and Low-Rise Development<br/>(Southgate Neighbourhood)

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- Section 219 Covenant ensuring the provision and ongoing maintenance of the identified parkette feature;
- Statutory right-of-way for the provision, ongoing maintenance and public access and use of a private road (12<sup>th</sup> Avenue) and a parkette; and,
- Statutory right-of-way for the provision, ongoing maintenance and public access and use of a pedestrian pathway
- 3.8 Due to the proximity of the subject site to 10<sup>th</sup> Avenue, the applicant is required to provide an acoustical study showing that the proposed development would meet the Council-adopted noise criteria.
- 3.9 Provision of three separate car wash stalls is required.
- 3.10 As the site will be fully excavated for development, an arborist's report and tree survey will be required prior to Final Adoption identifying trees to be removed from the site. The applicant will be required to obtain a tree removal permit for all trees over 20 cm (8 inches) in diameter. A detailed landscape and tree planting plan has been provided as part of the suitable plan of development to replace existing trees to be removed from the site.
- 3.11 A suitable engineered design to the approval of the Director Engineering will be required for the on-site stormwater management system, as well as a Section 219 Covenant to guarantee its provision and continuing operation, in accordance with the Southgate Stormwater Management Master Plan. The deposit of sufficient monies to guarantee the provision of the stormwater drainage and landscape features will be required.
- 3.12 The Engineering Environmental Services Division will need to review a submission of a detailed plan of an engineered Sediment Control System prior to Final Adoption. The proposed Sediment Control System will then be the basis, after Final Adoption, for the necessary Preliminary Plan Approval and Building Permit.
- 3.13 The approval of a detailed design for the future City park is required in connection with the approval of the subject rezoning application.
- 3.14 The submission of a suitable Solid Waste and Recycling Plan to the approval of the Director Engineering is required.
- 3.15 A site profile application is required for the subject development site, given its past industrial use.
- 3.16 a) Parkland Acquisition Charge of \$3.55 per sq. ft. for high-rise apartments and \$3.84 per sq. ft. for low-rise apartments.

To: From: Re:	City Manager Director Planning and Building REZONING REFERENCE #16-10 Apartment Tower and Low-Rise Development (Southgate Neighbourhood)					
2016 At	ugust 24Pag	ge 10				
b) School Site Acquisition Charge of \$700.00 per unit.						
	c) GVSⅅ Sewerage Charge of \$1,082 per apartment unit.					
4.0	DEVELOPMENT PROPOSAL		5 K			
4.1	Site Area (subject to detailed survey)	-	8,715.6 m <sup>2</sup> (93,814 sq. ft.)			
4.2	Site Coverage	-	35.9 %			
4.3	Density and Gross Floor Area (as per Density Allocation Covenant)					
	Residential Density Permitted and Provided	-	28,524.7 m <sup>2</sup> (307,037 sq. ft.)			
	Derived from base density Derived from bonus density	-	26,328.2 m <sup>2</sup> (283,394 sq. ft.) 2,196.5 m <sup>2</sup> (23,643 sq. ft.)			
	<b>Total Permitted Gross Floor Area</b> (Subject Application)	-	<b>28,524.7 m<sup>2</sup> (307,037 sq. ft.)</b> (excluding permitted 9,5868 sq. ft. amenity exemption and adaptable unit exemption)			
4.4	Residential Unit Mix Apartment Tower					
	51 - One bedroom + Den	-	63.8 m <sup>2</sup> - 68.5 m <sup>2</sup> (687 sq. ft 737 sq. ft.)			
	101 – Two bedrooms		72.2 $m^2 - 89.7 m^2$ (777 sq.ft - 966 sq.ft)			
	55 – Two bedrooms + Den		86.7 $m^2 - 105.9 m^2$ (933 sq.ft 1,140 sq.ft.) 102.1 $m^2 - 124.4 m^2$ (1,099 sq.ft 1,339			
	6 – Three bedrooms	-	102.1  m - 124.4  m (1,099  sq.n. - 1,559  sq.ft.)			
	Total number of high-rise apartment units: 213 units (of which 51 units are adaptable)					
	Low-rise Apartment					
	33 - One bedroom + Den	-	$58.0 \text{ m}^2 - 69.7 \text{ m}^2$ (623 sq. ft 750 sq. ft.)			
	69 – Two bedrooms	-	$73.8 \text{ m}^2 - 83.5 \text{ m}^2$ (794 sq. ft 899 sq. ft.)			
	6 – Three bedrooms	-	87.1 m <sup>2</sup> - 96.7 m <sup>2</sup> (938 sq. ft 1041 sq. ft.)			

Total number of low-rise apartment units: 108 units (of which 22 units are adaptable)

## **TOTAL NUMBER OF UNITS WITHIN DEVELOPMENT: 321 units**

To: City Manager Director Planning and Building From: **REZONING REFERENCE #16-10** Re: Apartment Tower and Low-Rise Development (Southgate Neighbourhood) 4.5 **Building Height** Apartment Tower 28 storeys Low Rise Apartment 4 storeys 4.6 Vehicle Parking **Total Required and Provided** 

321 units @ 1.1 spaces per unit

 354 spaces (including 32 visitor parking spaces and 4 handicapped parking spaces)

38 Electric Vehicle (EV) charging stations provided (five within the visitors' parking area, in addition to visitors parking; 33 within the residential parking area)

4.7 <u>Bicycle Parking</u> Total Required and Provided
321 units @ 2.0 resident lockers/unit
642 secure spaces
67 spaces in racks

Bicycle repair room provided in underground parking garage area

4.8 <u>Residential Loading</u>

- 1 space

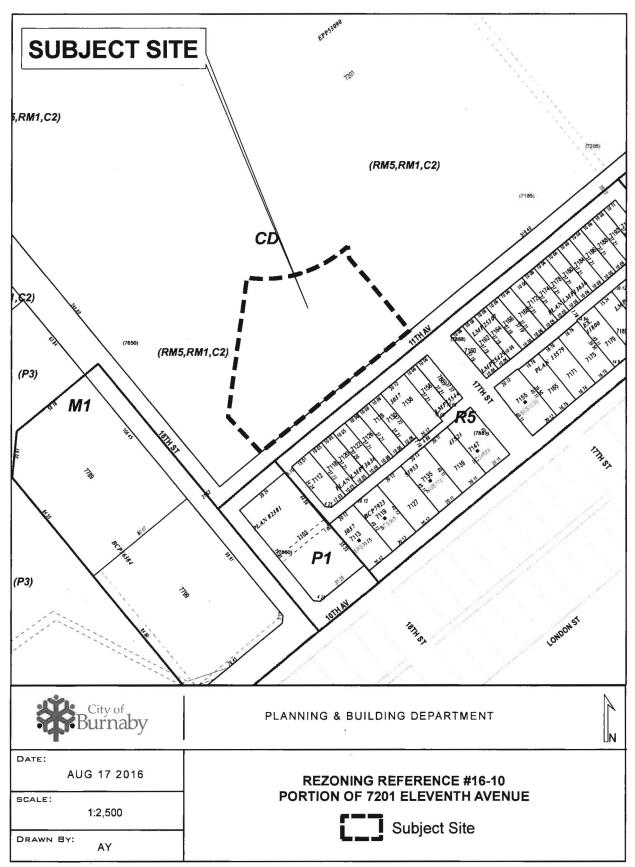
4.9 <u>Communal Facilities</u> (Excluded from FAR Calculations)

Primary communal facilities for residents include the amenity lobby, lounge/party room, fitness room, and guest suite. The amenity area amounts to 888.9 m<sup>2</sup> (9,568 sq. ft.), which is within the permitted 5% exemption from Gross Floor Area permitted within the Zoning Bylaw. The applicant has also provided an outdoor BBQ area, water features and landscape elements located throughout the site, as well as a public art installation to be located within the parkette at 18<sup>th</sup> Street/11<sup>th</sup> Avenue.

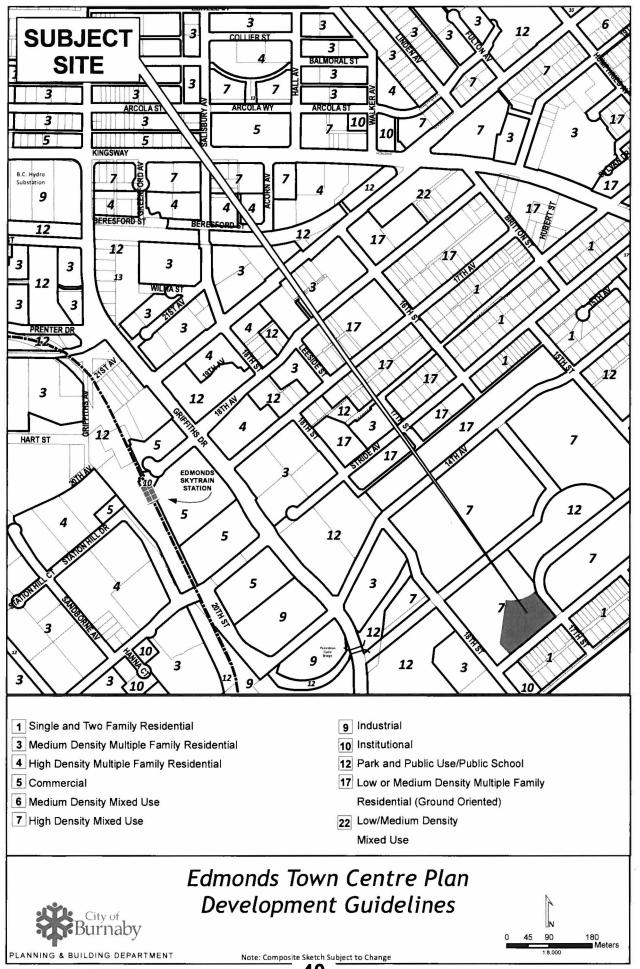
Lou Pelletier, Director PLANNING AND BUILDING

DR:spf Attachments cc: Director Engineering City Solicitor City Clerk

P:\REZONING\Applications\2016\16-10 Portion Of 7201 11th Ave (Island - 3, 4, 5)\01 Council Reports\Rezoning Reference 16-10 PH Report 20160829.Docx



Sketch #1

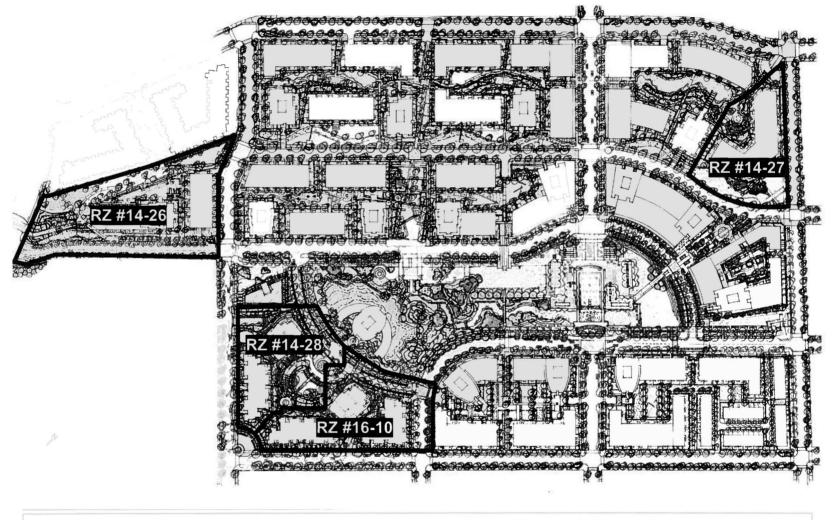


Printed on August 17, 2016

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Sketch #2

3)



SKETCH 3

Southgate Neighbourhood Rezonings #14-26, #14-27, #14-28, #16-10 PLANNING AND BUILDING DEPT. 2016 03 14

# The following item of correspondence was received in opposition to Rezoning Reference # 16-10.

City of Burnaby Office of the City Clerk 4949 Canada Way Burnaby, BC V5G 1M2 F. 604 294 7537

Allen Hutton 7304 14<sup>th</sup> Ave. Burnaby, BC V3N 1Z4

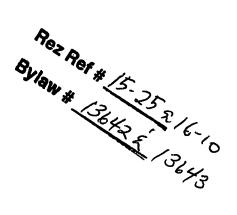
September 20, 2016

Mayor and members of Council

Subject: Rezoning Reference # 15 -25 and # 16 -10 Public Hearing September 20, 2016

Dear: Sir/Madame

I am opposed to these rezoning's.



Yours truly,

Allen Hutton

1



## PROPOSED DEVELOPMENT SUMMARY FOR ADVISORY PLANNING COMMISSION (APC)

Meeting Date: 2016 September 08 **REZONING REFERENCE #** 15-00026 ADDRESS: 6668, 6688, 6710/6712, 6730 Dunblane Avenue and 6661, 6687, 6709 Marlborough Avenue

#### **DEVELOPMENT PROPOSAL:**

Permit a 38-storey apartment building with street-oriented townhouses fronting Dunblane and Marlborough Avenues.

1.	Site Area:	5,024.5 m	5,024.5 m2 (54,085.1 sq.ft.)			
2.	Existing Use:	Multi-fam	Multi-family residential, single and two family dwellings			
	Adjacent Use:	Multi-family residential and vacant property				
	Proposed Use:	Multi-family residential				
			Permitted/Required	Proposed/Provided		
3.	Gross Floor Area:		25,123.3 m2 (270,425.3 sq.ft.)	25,123.3 m2 (270,425.3 sq.ft.)		
4.	Site Coverage:		33%	33%		
5.	Building Height:		High Rise 38 Storeys Townhouses 2 & 3 Storeys	High Rise 38 Storeys Townhouses 2 & 3 Storeys		
6.	Vehicular Access from:		Laneway connecting Marlborough & Dunblane Avenues	Laneway connecting Marlborough Dunblane Avenues		
7.	. Parking Spaces:		304 Spaces	304 Spaces		
			n/a	n/a		

- Loading Spaces: 8.
- **Communal Facilities:** 9.
- 10. Proposed development consistent with adopted plan? (i.e. Development Plan, Community Plan, or OCP)

Note: N/A where not applicable

P:\REZONING\FORMS\ APC STAT SHEET

Lounge, fitness room & half gym

Lounge, fitness room & half gym

**D**NO

YES



\_\_\_\_\_

COUNCIL REPORT

**TO:** CITY MANAGER

2016 August 24

- **FROM:** DIRECTOR PLANNING AND BUILDING
- SUBJECT: REZONING REFERENCE #15-26 Apartment tower with street-oriented townhouses Metrotown Town Centre
- ADDRESS: 6668, 6688, 6710/6712, 6730 Dunblane Avenue and 6661, 6687, 6709 Marlborough Avenue (Sketches #1 and #2 *attached*)
- **LEGAL:** Schedule A (*attached*)
- **FROM:** RM3 Multiple Family Residential District and CD Comprehensive Development District (based on RM3 Multiple Family Residential District)
- **TO:** CD Comprehensive Development District (based on RM5s Multiple Family Residential District and Metrotown Town Centre Development Plan as guidelines, and in accordance with the development plan entitled "Vittorio" prepared by Buttjes Architecture Inc. dated 2016 August 07)
- APPLICANT: Polygon Development 276 Ltd. 900 -1333 West Broadway Vancouver, BC V6H 4C2 (Attention: Rene Rose)
- **PURPOSE:** To seek Council authorization to forward this application to a Public Hearing on 2016 September 20.

### **RECOMMENDATIONS:**

- 1. **THAT** a Rezoning Bylaw be advanced to First Reading on 2016 August 29 and to a Public Hearing on 2016 September 20 at 7:00 p.m.
- 2. **THAT** the following be established as prerequisites to the completion of the rezoning:
  - a) The submission of a suitable plan of development.
  - b) The deposit of sufficient monies including a 4% Engineering Inspection Fee to cover the costs of all services necessary to serve the site and the completion of a servicing agreement covering all requisite services. All services are to be

To:

Re:

designed to City standards and constructed in accordance with the Engineering Design. One of the conditions for the release of occupancy permits will be the completion of all requisite services.

- c) The installation of all electrical, telephone and cable servicing, and all other wiring underground throughout the development (as well as underground switching and transformer/service boxes in town centre locations), and to the point of connection to the existing service where sufficient facilities are available to serve the development.
- The submission of an Undertaking to remove all improvements prior to Final d) Adoption of the Bylaw, but not prior to Third Reading of the Bylaw. Demolition of any improvements will be permitted after Second Reading of the Rezoning Bylaw has been granted provided that the applicant acknowledges that such permission does not fetter Council's ability to grant or not to grant Third Reading and/or Final Adoption of the Rezoning Bylaw. In addition, the demolition of any improvements will be permitted at any time if they are vacant and considered by staff to be subject to misuse and vandalism. If requested, demolition may be delayed to more closely coincide with approval of building permits.
- The utilization of an amenity bonus through the provision of a cash in-lieu e) contribution in accordance with 3.5 of this report.
- The dedication of any rights-of-way deemed requisite. f)
- The consolidation of the net project site into one legal parcel. g)
- The granting of any necessary statutory rights-of-way, easements and/or h) covenants.
- The granting of Section 219 Covenants, including, but not limited to: i)
  - restricting enclosure of balconies;
  - indicating that project surface driveway access will not be restricted by gates;
  - guaranteeing the provision and maintenance of public art;
  - ensuring compliance with the approved acoustical study;
  - guaranteeing the provision and ongoing maintenance of stormwater management facilities;
  - ensuring the provision and ongoing maintenance of the storage/bicycle repair room, and to ensure that it remains common property to be administered by the Strata Corporation;

To: City Manager

From: Director Planning and Building

*Re: REZONING REFERENCE #15-26* 

Apartment tower with street-oriented townhouses

2016 August 24..... Page 3

- ensuring the provision and ongoing maintenance of a minimum of three electric vehicle and three Level 2 Electric Vehicle Charging Stations, and to ensure that they remain as common property to be administered by the Strata Corporation; and,
- ensuring that handicap accessible parking stalls in the underground parking areas be held in common property to be administered by the Strata Corporation.
- j) The review of a detailed Sediment Control System by the Director Engineering.
- k) The submission of a suitable on-site stormwater management system to the approval of the Director Engineering, the deposit of sufficient monies for its provision, and the granting of a Section 219 Covenant to guarantee its provision and continuing operation.
- 1) The submission of a suitable Solid Waste and Recycling Plan to the approval of the Director Engineering.
- m) The design and provision of units adaptable to persons with disabilities, the provision of customized hardware and cabinet work being subject to the sale/lease of the unit to a disabled person and with allocated disabled parking spaces.
- n) The provision of 3 covered car wash stalls and an adequately sized and appropriately located garbage handling and recycling material holding space to the approval of the Director Engineering and a commitment to implement the recycling provisions.
- o) The review of on-site residential loading facilities by the Director Engineering.
- p) The submission of a tenant assistance plan.
- q) The provision of facilities for cyclists in accordance with this report.
- r) Compliance with the Council-adopted sound criteria.
- s) The undergrounding of existing overhead wiring abutting the site.
- t) The deposit of the applicable Parkland Acquisition Charge.
- u) The deposit of the applicable GVS & DD Sewerage Charge.
- v) The deposit of the applicable School Site Acquisition Charge.

w) The submission of a written undertaking to distribute area plan notification forms, prepared by the City, with disclosure statements; and, to post area plan notification signs, also prepared by the City, on the development site and in the sales office in prominent and visible locations prior to Third Reading, or at the time marketing for the subject development commences, whichever is first, and remain posted for a period of one year, or until such time that all units are sold, whichever is greater.

4)

#### REPORT

#### **1.0 REZONING PURPOSE**

The purpose of the proposed rezoning bylaw amendment is to permit a 38-storey apartment building with street-oriented townhouses fronting Dunblane and Marlborough Avenues.

#### 2.0 BACKGROUND

- 2.1 On 2015 November 23, Council received the report of the Planning and Building Department regarding the rezoning of the subject development site and authorized the Department to work with the applicant in the preparation of a suitable plan of development with the understanding that a further and more detailed report would be submitted at a later date.
- 2.2 The subject site is comprised of seven properties at 6668, 6688, 6710/6712, 6730 Dunblane Avenue and 6661, 6687, 6709 Marlborough Avenue. The properties are occupied by seven residential buildings, which are described as follows:
  - 6668 Dunblane Avenue: three-storey fourplex (stratified) constructed in 2004;
  - 6688 Dunblane Avenue: 8 unit, two-storey apartment building constructed in 1962;
  - 6710/6712 Dunblane Avenue: two-storey duplex (stratified) constructed in 2002;
  - 6730 Dunblane Avenue: three-storey, 11-unit apartment building constructed in 1953
  - 6661 Marlborough Avenue: 8-unit, three-storey apartment building constructed in 1959;
  - 6687 Marlborough Avenue: 8-unit, three-storey apartment building constructed in 1959; and,
  - 6709 Marlborough Avenue: single family dwelling constructed in 1939.

All of the subject site's properties are zoned RM3 Multiple Family Residential District, with the exception of the property located at 6668 Dunblane Avenue. This property was rezoned to CD Comprehensive Development District (RM3) to permit the construction of the stratified residential fourplex (Rezoning Reference #02-25).

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Directly to the north of the subject site is the "Midori" development - a 37-storey apartment building with ground oriented townhouses along Dunblane and Marlborough Avenues (Rezoning Reference #13-14) - which is currently under construction. The "Midori" development is being advanced by the same applicant as the subject site.

Directly to the south is a rezoning application to develop a 27-storey apartment building with street-oriented townhouses on Marlborough Avenue and a minor live-work component on Imperial Street (Rezoning Reference #15-01) which is currently at Third Reading.

To the west, across Dunblane Avenue are low-rise apartment buildings that are part of a proposed consolidation area and high-rise apartment development (Rezoning Reference #15-49), of which a report requesting public hearing is also on Council's agenda. To the northwest, across Dunblane Avenue, are three high-rise apartment developments with street-fronting townhouses under construction: The "Met 1" (Rezoning Reference #10-29) - occupancy permit stage; "Met 2" (Rezoning Reference #12-15)-under construction; and, "The Park" (Rezoning Reference # 13 -17) - under construction.

- 2.3 The Metrotown Town Centre Development Plan designates the subject site for high density multiple family development under the CD Comprehensive Development District, utilizing the RM5s Multiple Family Residential District as a guideline. In terms of the governing allowable density for the site, the maximum allowable residential floor area ratio would be 5.0 applicable to the net site, which is inclusive of a 1.6 FAR amenity bonus.
- 2.4 Burnaby has and continues to benefit from some sound planning principles established early on in the City's development. Key to these is the Official Community Plan's designation of four Town Centres within the City which have and are intended to continue to accommodate a significant portion of the City's population and job growth, and which provide locations for the provision of community amenities going forward.

The creation of Town Centres at Metrotown, Brentwood, Edmonds and Lougheed have served the City well in protecting single- and two-family residential neighbourhoods from pressures to accommodate new growth, and have also allowed the City to preserve a significant component of its land base for park and open space. At the same time, they contribute to Regional Planning objectives, established by Metro Vancouver in the Regional Growth Strategy, that are of benefit both locally and more broadly. Within Burnaby, and other neighbouring cities, Town Centres are helping to meet regional goals to reduce pressures for development of habitat and agricultural lands; to focus jobs, people and services in walkable neighbourhoods that are and can be efficiently served by transit; and to reduce overall demands for travel by car with direct benefits to the environment, economy and the quality of life in the Region.

Further, Burnaby's Economic Development and Social Sustainability Strategies, in addition to the Town Centre Plan, encourage: a varied range of housing options (including ground orientation); improved neighborhood livability, stability and accessibility; transit access and alternative forms of transportation; as well as green building policies.

The subject rezoning application is consistent with these regional and municipal plans and policies.

2.5 The applicant has now submitted a plan of development suitable for presentation to a Public Hearing.

#### **3.0 GENERAL COMMENTS**

3.1 The proposed development plan is for a single 38-storey apartment tower with two to three storey ground oriented townhousing fronting Dunblane and Marlborough Avenues. The development also includes a residential amenity pavilion at the south end of the site, oriented towards Dunblane Avenue that is strongly integrated with the architectural character of the abutting townhouses and apartment tower. The pavilion incorporates a lounge, fitness room, and half-court gym. The overall development form provides a strong street-oriented relationship to its two bounding street frontages, as well as a strong contextual relationship to surrounding, existing and planned development.

The subject proposal is considered to embody exceptional urban design and architectural expression in terms of the building's siting, massing, pedestrian orientation and materiality; thus, meeting the standards and objectives for such development in the City's Town Centre areas. The developer has also committed to demonstrating sustainability through building design, materiality and efficiency (water, energy and waste management) initiatives. To complement the built form, a progressive landscape treatment is proposed which includes boulevards and street trees on Dunblane and Marlborough to help soften the urban environment. Substantial on-site planting is also integrated with the outdoor amenities, including lawn space, a dog play area, a children's play area and urban agriculture plots for residents.

A total of 263 units are proposed as part of the suitable plan of development. The units include 255 units located within the high-rise units, three townhouse units oriented towards Dunblane Avenue, and five townhouse units oriented towards Marlborough Avenue. The pedestrian entrance into the lobby is oriented towards Dunblane Avenue at the north end of the site. Through the site's servicing, upgraded pedestrian and on-street parking facilities on Dunblane and Marlborough Avenues will be undertaken, including the provision of sidewalks, street trees and pedestrian lighting.

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From: Director Planning and Building

*Re: REZONING REFERENCE #15-26* 

Apartment tower with street-oriented townhouses

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- 3.2 Vehicular access and loading areas are accessed from the private lane abutting the north side of the site in the form of a port-cochere. The laneway, protected by Statutory Right-of-Way for public access, connects Dunblane and Marlborough Avenues. Underground parking access and egress from the lane is also provided to the Midori development (Rezoning Reference #13-14) to the north.
- 3.3 With regard to the residential parking for the development, the required parking ratio is 1.1 spaces per unit (of which 0.1 is for visitor parking), commensurate with the proposed transportation alternatives proposed for the site. The development has provided the following transportation alternatives:
  - provision of a 50% subsidy on two-zone transit passes for all residential units within the development for 12 months;
  - provision of one bike wash / bicycle repair room in the underground parking levels with a repair stand, bike pump and washing station;
  - provision of twice the required long-term residential bicycle parking spaces to be provided in secured residential bicycle lockers;
  - provision of twice the required visitor bicycle parking spaces to be provided as bike racks at the front entrance of the development and in the underground parkade;
  - provision of three electric vehicles and three Level 2 Electric Vehicle (EV) charging stations to be held as common property, with a cash contribution to the strata corporation to cover the maintenance cost of the vehicles for a ten year period;
  - 10% of the parking stalls to have Level 2 electric vehicle charging stations; and,
  - delivery of a communication strategy to be used in the marketing of the project and for initial strata meeting to properly inform potential and new residents of the various traffic demand management benefits provided.
- 3.4 The submission of a Tenant Assistance Plan is required in line with Council's adopted policy. The Tenant Assistance Plan submitted by the applicant includes the following commitments:
  - to meet or exceed the requirements of the City's Tenant Assistance Policy;
  - advance notice of at least three months before any of the units must be vacated;
  - the equivalent of three months' rent as compensation for each tenanted unit to help cover moving expenses and relocation costs;
  - tenants who have resided on the subject lands for 3 years or longer will be eligible for additional compensation based on the following formula:
    - o \$600 per year for years 3 to 5 of residency within the building.
    - o \$800 per year for years 6 to 10 of residency within the building.
    - o \$1,000 per year for 11 or more years of residency within the building.

- updated notices on the status of the rezoning process prior to Public Hearing, Third Reading, and Final Adoption;
- a Tenant Liaison Coordinator will be provided to Tenants and will act as the primary point of contact for all Tenant inquiries related to the redevelopment and the eventual move out of the Tenants; and,
- the use of Polygon's property management company to use their best efforts to assist tenants in finding rental accommodation in other buildings they manage or other rental availabilities.
- 3.5 Given the site's Town Centre location, the applicant is proposing to use the supplemental amenity density bonus provisions indicated within the Zoning Bylaw. In so doing, the applicant would achieve an additional 1.6 FAR, which translates into 8039.5 m<sup>2</sup> (86,536 sq. ft.) of additional gross floor area (GFA) included in the development proposal. The Legal and Lands Department will provide an estimate of value for the residential density of 1.6 FAR amenity density bonus. In accordance with Council's adopted Community Benefit Bonus Policy, it is recommended that the community benefit funds be received as an undesignated cash in-lieu contribution for the future provision of a community benefit. A separate report detailing the value of the density bonus will be forwarded to Council for consideration and approval prior to the subject amendment bylaw receiving Third Reading. The report to Council will be prepared once the Legal and Lands Department has concluded negotiations with the applicant. Council approval of the density bonus value is a prerequisite condition of the rezoning.

Under the Priority Amenity Program, the community benefit funds received will be directed into the Metrotown Town Centre Account to be utilized in the future to achieve priority amenities, as established by Council, including a new Metrotown Performance / Events Centre. This centre would include facilities for the performing arts and a broad range of community events and occasions.

In accordance with Council's adopted policy, 80% of the cash-in-lieu contributions are applied toward a Town Centre Financial Account and 20% to the Community Benefit Housing Fund.

3.6 The Director Engineering will be required to provide an estimate for all services necessary to serve this site. The servicing requirements for this development will include, but not necessarily be limited to the construction of Dunblane and Marlborough Avenues to their final Town Centre standard (local road) with cycle provisions, separated sidewalks, street trees, enhanced boulevards, and street and pedestrian lighting across the development frontage. Storm, sanitary sewer and water main upgrades are also required, as needed.

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3.7 In accordance with the City's policy for adaptable units, a total of 53 units (20% of the total number of residential units) have been provided meeting adaptable standards. As permitted under the adopted policy, 20 sq. ft. for each adaptable unit is exempt from FAR, resulting in a total adaptable unit FAR exemption of 1,060 sq. ft. A total of 3 handicap accessible parking stalls are provided in connection with this development. Accessible parking stalls will be protected by a Section 219 Covenant as common property to be administered by the Strata Corporation.

4)

- 3.8 Any necessary easements, covenants, and statutory rights-of-way for the site are to be provided, including, but not necessarily limited to:
  - Section 219 Covenant restricting enclosure of balconies;
  - Section 219 Covenant indicating that project surface driveway access will not be restricted by gates;
  - Section 219 Covenant guaranteeing the provision and maintenance of public art;
  - Section 219 Covenant ensuring that handicap accessible parking stalls in the underground residential parking areas be held in common property to be administered by the Strata Corporation;
  - Section 219 Covenant ensuring compliance with the approved acoustical study;
  - Section 219 Covenant guaranteeing the provision and ongoing maintenance of stormwater management facilities:
  - Section 219 Covenant ensuring the provision and ongoing maintenance of one storage/bicycle repair room, and to ensure that this room remains common property to be administered by the Strata Corporation;
  - Section 219 Covenant ensuring the provision and ongoing maintenance of three electric vehicle and three fast charging (Level 2) Electric Vehicle Charging Stations, and to ensure that they remain as common property to be administered by the Strata Corporation; and,
  - Statutory right-of-way to ensure that the private lane is abutting the subject site's northern property line.
- 3.9 Due to the proximity of the subject site to Imperial Street, the applicant is required to provide an acoustical study showing that the proposed development would meet the Council-adopted noise criteria.
- 3.10 Provision of three separate car wash stalls is required.
- As the site will be fully excavated for development, an arborist's report and tree survey 3.11 will be required prior to Final Adoption identifying trees to be removed from the site. The applicant will be required to obtain a tree removal permit for all trees over 20 cm (8 inches) in diameter. A landscaping plan has been provided as part of the suitable plan of development to provide trees on the site.

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Apartment tower with street-oriented townhouses

2016 August 24.....Page 10

3.12 A suitable engineered design to the approval of the Director Engineering will be required for the on-site stormwater management system, as well as a Section 219 Covenant to guarantee its provision and continuing operation. The deposit of sufficient monies to guarantee the provision of the stormwater drainage and landscape features will be required. 4)

- 3.13 The undergrounding of all overhead wiring abutting the subject site is required.
- 3.14 The Engineering Environmental Services Division will need to review a submission of a detailed plan of an engineered Sediment Control System prior to Final Adoption. The proposed Sediment Control System will then be the basis, after Final Adoption, for the necessary Preliminary Plan Approval and Building Permit.
- 3.15 The submission of a suitable Solid Waste and Recycling Access Plan to the approval of the Director Engineering is required.
- 3.16 The submission of a suitable on-site residential loading plan to the approval of the Director Engineering is required.
- a) Parkland Acquisition Charge of \$3.55 per sq. ft. of residential gross floor area
  b) School Site Acquisition Charge of \$600.00 per unit
  c) GVS&DD Sewerage Charge of \$590.00 per apartment unit

#### 4.0 DEVELOPMENT PROPOSAL

4.1	<u>Site Area</u> (subject to detailed survey) Gross Site Area	- 5	5,024.5 m <sup>2</sup> (54,085.1 sq.ft.)
4.2	Site Coverage	- 3	3%
4.3	Density and Gross Floor Area Residential Density	- 5	.0 FAR
	Residential Gross Floor Area		25,123.3 m <sup>2</sup> (270,425.3 sq.ft.) excluding permitted exemptions)
4.4	<u>Residential Unit Mix</u> 1 - Studio	- 5	53.7 m <sup>2</sup> (578.5 sq.ft.)
	215 - Two Bedroom (inclusive of 53 adaptable units)	- 7	'0.1 m <sup>2</sup> (754.8 sq.ft.) – 84.4 m <sup>2</sup> (908 sq.ft.)
	4 - Two Bedroom + Den		.06.8 m <sup>2</sup> (1,149.4 sq.ft.) – 110.4 m <sup>2</sup> (1,188.5 sq.ft.)

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- $101.8 \text{ m}^2$  (1,096 sq.ft.) -Townhouse (Two Bedroom) -  $104.1 \text{ m}^2$  (1,120.3 sq.ft.)
- 7 -Townhouse (Three Bedroom)

35 -Three Bedrooms

#### **TOTAL NUMBER OF UNITS:**

#### 4.5 **Building Height**

4.6

1

263 units @ 1.1 spaces per unit Minimum Required - 290 spaces

#### 4.7 **Bicycle Parking** 263 units @ 2.2 spaces per unit

**Vehicle Parking** 

Required – 579 spaces

Provided - 593 spaces (including 54 visitor spaces in racks)

(including 27 visitor parking space)

38 storeys for apartment tower

-  $126 \text{ m}^2$  (1,356.7 sq.ft.) -  $131.2 \text{ m}^2$ 

263 units (inclusive of 53 adaptable units)

two to three storeys for townhouses fronting

three storeys for townhouses fronting

(1,412.4 sq.ft.)

**Dunblane** Avenue

Marlborough Avenue

Provided - 304 spaces

#### 4.8 **Communal Facilities** (Excluded from FAR Calculations)

Primary communal facilities for residential tenants are located within a residential amenity pavilion at the south end of the site, oriented towards Dunblane Avenue. The pavilion incorporates a lounge, fitness room, and half gym. The total amenity area amounts to 9,736.5 sq. ft., which is less than the permitted 13,521 sq. ft. (5%) of Gross Floor Area permitted within the Zoning Bylaw.

ou Pelletier. Director PLANNING AND BUILDING

JD:spf **Attachments Director Engineering** cc: **City Solicitor** City Clerk

P:\REZONING\Applications\2015\15-00026 Dunblane And Marlborough Avenues\Rezoning Reference 15-26 PH Report 20160829.Docx

### **REZONING REFERENCE #15-00026**

#### SCHEDULE "A"

#### ADDRESS

LEGAL DESCRIPTION

Strata Plan BCS936

6668 Dunblane Avenue

6688 Dunblane Avenue

6710/12 Dunblane Avenue

6730 Dunblane Avenue

6661 Marlborough Avenue

6687 Marlborough Avenue

6709 Marlborough Avenue

Strata Lots' 1 & 2, DL 152, Group 1, NWD Strata Plan BCS52

Lot 20, DL 152, Group 1, NWD Plan 1292

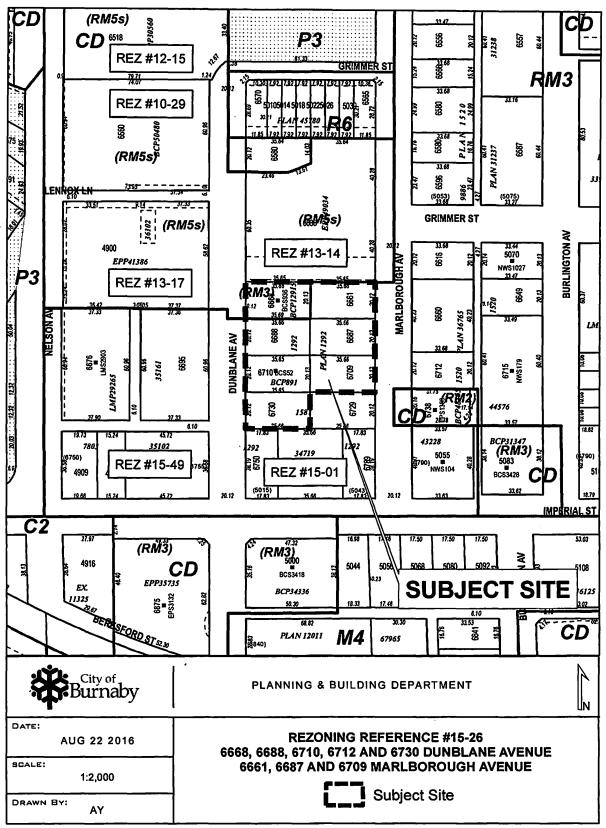
Strata Lots' 1, 2, 3 & 4, DL 152, Group 1, NWD

Lot 22, DL 152, Group 1, NWD Plan 1292

Lot 8, DL 152, Group 1, NWD Plan 1292

Lot 7, DL 152, Group 1, NWD Plan 1292

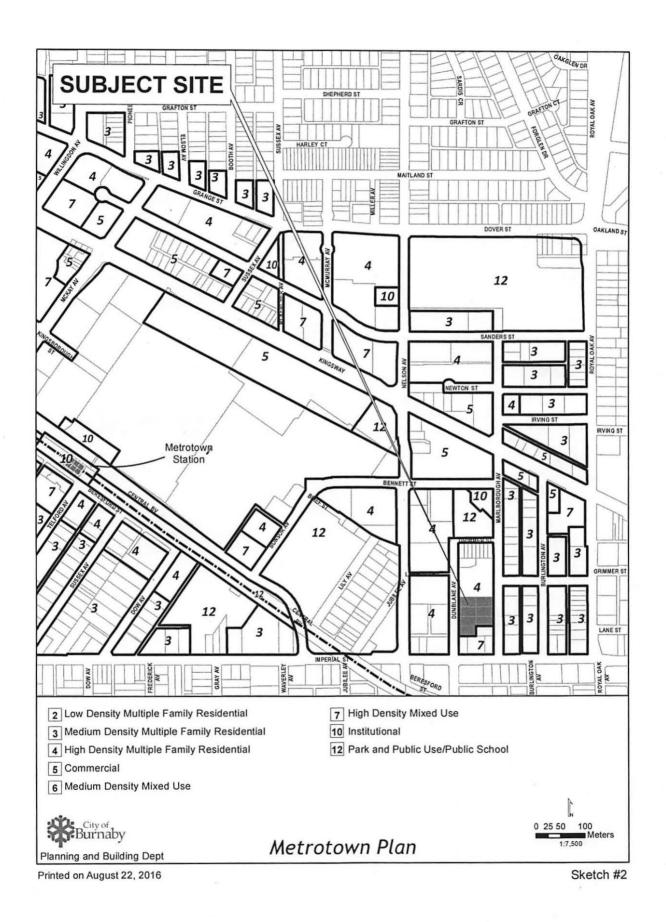
Lot 6, DL 152, Group 1, NWD Plan 1292



Sketch #1

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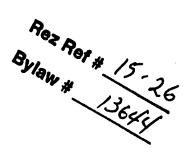
4)



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4)

# The following item of correspondence was received commenting on Rezoning Reference # 15-26.



4)

From: Eva Andersen Sent: September-12-16 12:34 PM To: Clerks Subject: Re: Tenant notice for 101 6730 dublane ave burnaby

Forgot to include the retz#15 26

On Sep 12, 2016 12:31 PM, "Eva Andersen"

wrote:

Received notice re having to leave the building may 31/17. The buyout that they are giving us 2 weeks after moving is very decent. Just wanted to advise. Thank you