

TO: CHAIR AND MEMBERS
FINANCIAL MANAGEMENT COMMITTEE

DATE: 2021 October 04

FROM: DIRECTOR PLANNING AND BUILDING

FILE: 13000 02
*Reference: School District/City of Bby
Child Care Facilities*

SUBJECT: CITY-SCHOOL DISTRICT PARTNERSHIP ON CHILD CARE
FACILITIES – UPDATE AND REQUEST FOR FUNDING

PURPOSE: To update Council on recently funded projects and to seek funding approval for new child care spaces at Burnaby North Secondary and Brentwood Park Elementary.

RECOMMENDATIONS:

1. **THAT** the Committee recommend Council authorize the release of a capital grant of \$664,000, previously approved in principle by Council, from the Community Benefit Bonus Reserve to finance 24 new infant/toddler spaces at Burnaby North Secondary, as detailed in *Section 5.0* of this report.
2. **THAT** the Committee recommend that Council approve in principle an expenditure of \$1,429,864 from the Community Benefit Bonus Reserve funds for a new 37-space child care centre (12 infant/toddler spaces and 25 three-to-five year old spaces) at the Brentwood Park Elementary school site, as detailed in *Section 6.0* of this report.
3. **THAT** staff be authorized to apply for Provincial New Spaces funding to support the development of the new child care centre at the Brentwood Park Elementary site.

REPORT**1.0 INTRODUCTION**

In 2014, the City and Burnaby School District signed a Child Care Facilities Memorandum of Agreement that provides for up to twelve child care centres to be built on school sites throughout the community. Under the Agreement, the City is responsible for the capital contributions for the centres through the Community Benefit Bonus Reserve, the School District provides land and oversees the relationship with operators of the centres, and locally-based non-profit organizations operate the centres. In 2019 October the Agreement was revised when the School District undertook responsibility for project management and construction of new facilities.

The revised approach to the Agreement was prompted by the School District's 2019 Project Definition Report and Plan to create new child care spaces on school sites throughout the city. The

Plan was developed to address school enrolment growth and the need to reclaim child care spaces inside school buildings for instructional classrooms, as well as significant community demand for new spaces.

This report provides an update on recently funded projects, seeks Council approval to release funds that were approved in principle for new spaces at Burnaby North Secondary, and seeks funding for new child care spaces at Brentwood Park Elementary

2.0 POLICY SECTION

The availability of quality child care for children ages 0 to 12 years old in our community aligns with the *Burnaby Child Care Action Plan* (2021), the *Corporate Strategic Plan* (2017), the *Social Sustainability Strategy* (2011), the *Economic Development Strategy* (2007) and the *Child Care Policy* (2000).

3.0 CHILD CARE NEED

Quality child care services are critical to the social and economic well-being of our community. Child care benefits families and contributes to the economy, gender equality, social inclusion, healthy child development and the reduction of poverty. With this in mind, the City, along with the support of community partners, adopted the Burnaby Child Care Action Plan (CCAP) in 2021 July. The Action Plan identifies priority child care needs and actions to address them over the next 10 years.

In 2020, there were 17.5 licensed spaces per 100 children ages 0 to 12 years. As seen in Table 1 below, the highest rates of access were for the 3-5 age (34.9 spaces) while the lowest were for the under 3 and school age groups (17.6 spaces and 10.0 spaces respectively). In terms of location, the northwest and southeast quadrants had lower rates of access for the under 3 age group and school age group.

Table 1: Access Rate by Age Group and Quadrant

Quadrant	Licensed Child Care (under 3 years old)			Licensed Child Care (3-5 years)			Licensed School Age Care (6-12 years)		
	# children	# spaces	Spaces per 100	# children	# spaces	Spaces per 100	# children	# spaces	Spaces per 100
Northwest	1,292	190	14.7	1,237	422	34.1	3,059	231	7.5
Northeast	1,255	250	20.0	1,338	455	34.0	3,261	421	12.9
Southeast	1,665	268	16.1	1,768	516	29.2	3,951	307	7.8
Southwest	2,204	422	19.2	2,155	876	40.6	4,826	551	11.4
Burnaby	6,416	1,131	17.6	6,498	2,269	34.9	15,097	1,509	10.0

The CCAP also identified space creation targets to address child care needs over the next decade. While the creation of new spaces requires a partnership approach, space creation targets for the community help to identify priorities and serve to inform future child care planning and funding application processes.

Based on the consultation process with local elected officials and community partners for the CCAP, the following targets for 2030 were identified for Burnaby:

- 33 spaces per 100 children under 3 years old, up from the current rate of 17.6;
- 50 spaces per 100 children aged 3-5 years, up from the current rate of 34.9; and
- 33 spaces per 100 children aged 6-9 years.

In total, the space creation targets identify a need for 1,287 infant/toddler spaces, 1,512 three-to-five year old spaces, and 1,613 school age spaces over the next ten years, for a total of 4,412 new spaces.

The City-School District Child Care Facilities partnership has and will continue to play an important role in creating quality child care spaces in the community.

4.0 SPACES CREATED TO DATE

Through the partnership, a total of 247 new spaces for children ages 0 to 5 years have been completed or are under construction, as detailed in Table 2 below (see *attached* Sketch). The City was responsible for the design and construction of the Montecito, Capitol Hill and Stride facilities for which it received a grant of \$1million for each centre from the Province.

The School District was responsible for the design and construction of the facilities on the Westridge, Cascade Heights, Marlborough Elementary school sites and the Marian Learning Resource Centre. On 2020 July 20, Council approved a one-time capital grant of \$5,574,808 to the School District to finance the construction of these facilities.

Table 2 –New Child Care Spaces

Site	# of new spaces for children 0 to 36 months	# of new spaces for children 30 months to school age	Status
City-led Projects			
Montecito		25	Opened in Sept. 2020
Capitol Hill		25	Opened in June 2021
Stride	12	25	Completed July 2021 – temporarily being used by the Hanna Court Children's Centre while repairs are being done to the Hanna Court building

Site	# of new spaces for children 0 to 36 months	# of new spaces for children 30 months to school age	Status
School District-led Projects			
Westridge Elementary	12	25	Opened in March 2021
Cascade Heights Elementary	12	25	Opened in May 2021
Marlborough Elementary	12	25	Scheduled to open in Winter/Spring 2022
Marian Learning Resource Centre	24	25	Scheduled to open in Winter 2021/2022
Total	72	175	

5.0 NEW SPACES AT BURNABY NORTH SECONDARY

At its meeting on 2019 April 29 Council approved in principle an expenditure of \$664,000 from Community Benefits Bonus funds to support the development of 24 infant/toddler (0 to 36 months) spaces within the child care facility being developed in the new Community and Continuing Education Centre on the Burnaby North Secondary School site. The School District will relocate an existing 79-space child care program (25 spaces for 3-to-5 year olds and 54 spaces for school age children) to the North site and build 24 new infant/toddler spaces. The addition of the 24 infant/toddler space will make a significant contribution to addressing local child care needs for spaces in this age group in northwest Burnaby. Construction of the new Burnaby North Secondary School including the Community and Continuing Education Centre is well underway and the School District has indicated that the funding for the 24 space infant/toddler centre is needed. It is therefore recommended that Council release the \$664,000 it approved in principle to support this project.

6.0 NEW SPACES AT BRENTWOOD PARK ELEMENTARY

In 2021 June, the School District informed the City that it will be applying for Neighbourhood Learning Centre (NLC) funding as part of its project to seismically strengthen and expand Brentwood Park Elementary school by creating space for an additional 125 kindergarten to grade 7 students. The NLC will include expansion of the gymnasium and community use area that would increase community access to the school outside of school hours. The School District also proposes to include a 37-space (12 infant/toddler and 25 three-to-five year old spaces) child care centre in the NLC. A Quantity Surveyor has provided a project cost estimate of \$2,909,864 for the child care centre. The School District is seeking a City capital grant for the child care centre.

As noted above, the Child Care Action Plan indicates that the northwest quadrant has a lower rate of access to infant/toddler spaces. Further, the CCAP identifies a need for 1,287 infant/toddler spaces and 1,512 three-to-five year olds spaces over the next 10 years. If the City were to support the project, it would be eligible to apply for Provincial funding of up to \$1,480,000, resulting in a potential cost of \$1,429,864 for the City. The new child care centre would create quality child care

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spaces that would remain in the public domain for the long-term and would assist in meeting Burnaby's child care targets. It is therefore recommended that the City approve in principle a capital grant of \$1,429,864 for the child care centre in the proposed new NLC at Brentwood Park. As with previous recent projects, the School District would oversee construction of the project and oversee the relationship with the non-profit operator selected to operate the centre. With Council approval of this recommendation, staff would undertake to apply for Provincial funding during the current intake period which closes on 2021 November 16.

7.0 RECOMMENDATIONS

This City-School District Child Care Facilities Partnership has been a cost-effective and efficient program to create new quality child care spaces in our community. To date, through the partnership, 247 spaces at 7 sites throughout the community have been constructed or are under construction. These facilities will remain in the public domain for the long term.

It is recommended that the Financial Management Committee recommend Council authorize the release of a capital grant of \$664,000, previously approved in principle by Council, from the Community Benefit Bonus Reserve to finance 24 new infant/toddlers spaces at Burnaby North Secondary, as detailed in *Section 5.0* above.

It is further recommended that Council approve in principle an expenditure of \$1,429,864 from Community Benefit Bonus Reserve funds for a new 37-space child care centre (12 infant/toddler spaces and 25 three-to-five year old spaces) at the Brentwood Park Elementary school site, as detailed in *Section 6.0* above. The total project cost is estimated at \$2,909,862. Therefore, to make up the difference, it is recommended that staff be authorized to apply for the maximum funding available (\$1,480,000) from the Provincial New Spaces fund to support the development of the Brentwood Park Elementary child care centre.



E.W. Kozak, Director
PLANNING AND BUILDING

MM:sa
Attachment

cc: Chief Administrative Officer
Deputy Chief Administrative Officer and Chief Financial Officer
Director Corporate Services
Director Public Safety and Community Services
Director Engineering
City Clerk
City Solicitor

